



**Committee:** Directly to Council  
**Committee Review:** N/A  
**Staff:** Pamela Dunn, Senior Legislative Analyst  
**Purpose:** preliminary decisions – straw vote expected  
**Keywords:** #M-NCPPC, Parks, CIP

AGENDA ITEM 6  
April 23, 2020  
**Worksession**

## SUBJECT

Amendments to the recommended FY21-26 Capital Improvements Program: Maryland-National Capital Park and Planning Commission (M-NCPPC)

## EXPECTED ATTENDEES

Carl Morgan, CIP Manager, Park Development Division  
Casey Anderson, Chair, Montgomery County Planning Board  
Michael F. Riley, Director of Parks  
Mary Beck, Manager, Office of Management and Budget  
Brett Magellan, Fiscal & Policy Analyst, Office of Management and Budget

## FISCAL SUMMARY

### FY21-26 (amended) versus Amended FY19-24 Expenditures (in 000's)

	Six-Year Total	FY19	FY20	FY21	FY22	FY23	FY24	FY25	FY26
<b>FY19-24 Amended</b>	<b>243,720</b>	42,610	59,405	39,899	33,340	36,885	31,741		
<b>FY21-26 Agency Request (Amended)</b>	<b>254,308</b>			44,725	62,098	37,451	37,054	36,635	35,295
change from FY 19-24 amended	10,588 4.3%			4,826	28,758	566	5,313		
<b>FY21-26 CE Rec (Amended)</b>	<b>233,775</b>			40,477	57,404	35,255	34,128	32,768	31,528
change from FY 19-24 amended (\$,%)	(9,945) -4.1%			578	24,064	(1,630)	2,387		
change from Agency Req (\$,%)	(20,533) -8.1%			(4,248)	(4,694)	(2,196)	(2,926)	(3,867)	(3,767)

- The County Executive (CE) recommends the following amendments to the FY21-26 CIP for M-NCPPC:
  - \$1.2 million in Current Revenue: CUPF for athletic field renovations at school sites, \$600,000 in FY21 and FY22 respectively in the Ballfield Initiatives (P008720) capital project.
  - A shift in funding source for the Stream Protection: SVP (P818571) capital project. Replacing State loan long-term funding with Current Revenue: Water Quality Protection Fund, \$800,000 in FY20 (FY19-24 CIP), and \$1.5 million in FY21.
  - \$485,000 further reduction in Current Revenue: General in FY21; no specific project identified.
- M-NCPPC requests additional appropriation to cover recently-approved State Bond Bill funding of \$1.05 million.
- M-NCPPC also requests additional appropriation for “Contributions” funding in the amount of \$800,000.
- Other technical adjustments are needed.

**This report contains:**

Staff Report  
County Executive's (CE) Recommended Amendments  
Parks Department Staff Report to the Planning Board

Pages 1-6  
©1-12  
©13-22

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**MEMORANDUM**

April 20, 2020

TO: County Council

FROM: Pamela Dunn, Senior Legislative Analyst

SUBJECT: **M-NCPPC FY21-26 Capital Improvements Program (CIP)**

PURPOSE: Worksession: Amendments to the FY21-26 CIP

On March 10, the Council reviewed the FY21-26 CIP, as submitted by the Maryland-National Capital Park and Planning Commission (M-NCPPC), along with the County Executive's Recommended FY21-26 CIP and M-NCPPC's suggested modifications to meet the Executive's budget. During its worksession, the Council agreed to defer its decision on ballfield funding and long-term financing for two water quality-related projects. A summary of Council "straw vote" decisions can be found on pages 5-6 of this memo.

On March 16, the Executive transmitted amendments to his Recommended FY21-26 CIP along with his FY21 Recommended Operating Budget (see © 1-12 for relevant pages). Included in the Executive's amendments were three changes to the recommended CIP for M-NCPPC:

1. \$1.2 million in Current Revenue: CUPF for athletic field renovations at school sites, \$600,000 in FY21 and FY22 respectively in the Ballfield Initiatives (P008720) capital project.
2. A shift in funding source for the Stream Protection: SVP (P818571) capital project. Replacing State loan long-term funding with Current Revenue: Water Quality Protection Fund, \$800,000 in FY20 (FY19-24 CIP), and \$1.5 million in FY21.
3. \$485,000 further reduction in Current Revenue: General in FY21; no specific project identified.

Following this, on March 18, the General Assembly adjourned Sine Die. Included in the work of the Assembly were awards of State Aid to M-NCPPC via bond bills totaling \$1.05 million and a tentative allocation of \$9.52 million in Program Open Space (POS) funding. In addition, the Parks Department has recently determined readiness to spend \$800,000 in Contributions funding received from the Congressional Country Club for water quality-related projects in the vicinity of the site (see Park's staff report to the Planning Board on ©13-22).

1. County Executive Amendments to Recommended FY21-26 CIP
  - a. Ballfield Initiatives

M-NCPPC requested \$600k per year (\$3.6 million total) for ballfield renovations to enable the Parks Department to complete renovations on all remaining Montgomery County Public School (MCPS) fields. The Community Use of Public Facilities (CUPF) fund was identified as the source of funding. Typically, decisions regarding CUPF occur during the operating budget process, thus the Executive provided his recommendation on ballfield funding with transmittal of the CE Recommended Operating Budget. The Executive has recommended \$600k in CUPF funding for both FY21 and FY22, for a total of \$1.2 million.

Given the unique budget situation as a result of COVID-19, the Council has instructed staff to provide a “same service” budget for review. Currently, \$250k in CUPF funding has been designed for the Ballfield Initiatives PDF in FY21<sup>1</sup>. **Council may want to defer a decision on ballfield renovation funding until after the operating budget review for CUPF.**

b. Water Quality Projects

The Executive has recommended a shift in funding source for water quality projects – replacing some State loan long-term funding with Current Revenue: Water Quality Protection Fund. For the Stream Protection: SVP capital project, it is recommended that \$800,000 in FY20 (FY19-24 CIP) and \$1.5 million in FY21 are funded through Current Revenue: Water Quality Protection Fund instead of long-term financing. **Staff supports the shift in funding source.**

c. Current Revenue: General

The CE has recommended an additional cut in Current Revenue: General of \$485,000 in FY21 with no specific project identified. **Below are M-NCPPC’s non-recommended adjustments to meet the reduction.**

2. Parks Amendments to the CE Recommended FY21-26 CIP

a. Current Revenue: General

To minimize the impact of a further reduction in Current Revenue funding, Parks proposes small reductions to the following capital projects:

<b>Funding Source: Current Revenue: General 000’s</b>			
	<b>Original FY21 Request</b>	<b>Reduction to Meet CE Cut</b>	<b>Revised FY21 Funding</b>
Acquisition: Non-Local Parks	250	50	200
ADA Compliance: Non-Local Parks	50	50	0
Facility Planning: Non-Local Parks	300	50	250
Legacy Open Space	250	50	200
PLAR: NL - Minor Renovations	2,348	85	2,263
PLAR: NL - Park Building Renovations	100	50	50
Pollution Prevention	300	50	250

<sup>1</sup> The CUPF fund has a fund balance target policy of 10%. For FY21, the year-end reserve as a percentage of fund balance is projected to be 22.5%; for FY22, 15.9%. The projected year-end reserve as a percentage of fund balance has been between 26.4% and 21.4% for each budget year under review for the past five annual budgets.

<b>Funding Source: Current Revenue: General 000's</b>			
	<b>Original FY21 Request</b>	<b>Reduction to Meet CE Cut</b>	<b>Revised FY21 Funding</b>
Restoration of Historic Structures	450	50	400
Small Grant/Donor-Assist Capital Improvements	50	50	0
<b>TOTAL</b>	<b>4098</b>	<b>485</b>	<b>3613</b>

**Staff will defer to the Department's judgment as to whether these projects should be adjusted to meet the increased cut in Current Revenue: General recommended by the CE.**

b. State Bond Bills

Since the Council last reviewed the FY21-26 CIP for Parks, the State General Assembly adjourned on March 18. Included in their work were awards of State Aid through bond bills totaling \$1.05 million. To receive and spend the additional revenue, the FY21-26 CIP must be amended to include appropriation for "State Aid" in the following CIP Projects:

- i. Olney Family Neighborhood Park  
PLAR: LP – Play Equipment (P998703): \$200k to provide an additional playground facility to meet active recreation needs for the community.
- ii. Fairland Recreational Park  
Trails: Natural Surface & Resource-based Recreation (P858710): \$100k to establish a natural surface bike trail skills track that will serve a wide range of users of varying skill.
- iii. Willett Branch Greenway  
Acquisition: Local Parks (P767828): \$400k to acquire land to create the planned Willett Branch Greenway in the Westbard community.
- iv. Long Branch-Garland Neighborhood Park  
PLAR: LP – Minor Renovations (P998702): \$350k to replace the playground and provide additional neighborhood park amenities, including improved paved trail connections and green space.

More detailed information regarding the bond bills/project description can be found on © 18-22. **Staff supports the request.**

c. Contributions

On September 26, 2019, Congressional Country Club, Inc. made a payment to M-NCPPC of \$800,000 in connection with a July approval of Final Forest Conservation Plan (FCP) Amendment No. CBA-12063. Parks intends to use the funds for both trail improvement and environmental enhancement projects. The trail improvements may include features such as a crosswalk with a flashing beacon, re-routing of existing natural surface trails, trail bridge replacements, etc. The environmental enhancements may include stream restoration, slope stabilization, floodplain restoration and enhancements, riparian plantings, NNI removal, outfall stabilization, microtopography, impervious surface removal, and other similar improvements.

For the Department to spend these funds, Parks is requesting an amendment to the proposed FY21-26 CIP to include a \$600k appropriation for "Contributions" in the Stream Protection:

SVP (P818571) capital project and a \$200k appropriation for the Trails: Natural Surface & Resource-based Recreation (P858710) capital project. **Staff supports this request.**

d. Program Open Space

In January 2020, Governor Hogan included Program Open Space funding in the state budget that would allocate \$9.52 million to Montgomery County. The Department of Natural Resources has not verified the final POS funding for Montgomery County. Once available, the Parks Department will review whether the CIP has sufficient appropriation funding or whether an additional appropriation will need to be requested.

3. Technical Adjustments

a. Trails: Natural Surface & Resource-based Recreational funding source

On March 10, when the Council approved an additional \$800k (FY21-26) for this capital project, the source of funding was not specified. The Trails: Natural Surface & Resource-based Recreational capital project is currently funded by both Current Revenue and General Obligation Bonds. Parks has evaluated the project work afforded by the additional funding and notes that the increased support will fund major renovations or replacement of natural surface trail bridges. **Staff suggests the additional funding be specified as GO Bonds given the ability of Parks to use the funding for major bridge renovation and replacement.**

b. Other minor adjustments

The following are other minor technical adjustments discovered by Parks and the Office of Management and Budget during review and reconciliation of all project description forms. **Staff supports these adjustments.**

- Enterprise Facilities’ Improvement: Appropriation requests corrected.
- Laytonia Recreational Park: PAYGO, GO Bond amounts updated.
- Legacy Open Space: Appropriation and Expenditure Data table updated.
- Little Bennett Recreational Park Day Use Area: Some previously-appropriated funding (\$1.2 million) updated. \$50k remains through FY20; \$1.15 million in FY21 removed.
- Rock Creek Trail Pedestrian Bridge: Est FY20 Transportation Enhancement Program funding of \$852k reduced to zero. The Federal Grant was closed in 2014 and the Parks Department may not spend against this appropriation or seek additional reimbursement.

4. The table below summarizes the Council “straw-vote” approved changes to the M-NCPPC FY21-26 Proposed CIP from the March 10 worksession.

Project	Description of Council “straw vote” Approved Change
Acquisition: Local Parks	<ul style="list-style-type: none"> <li>Transferred \$1.5 million per year of POS to the new Legacy Urban Space (P872104) capital project.</li> <li>Transferred \$1 million Program Open Space in FY22 from capacity related to the delay of Little Bennett Day Use Area to beyond six years.</li> </ul>
Acquisition: Non-Local Parks <sup>2</sup>	<ul style="list-style-type: none"> <li>Transferred \$1.5 million per year of POS to the new Legacy Urban Space (P872104) capital project</li> </ul>
Ballfield Initiatives	<ul style="list-style-type: none"> <li>Delayed discussion of funding of Athletic Field renovations at public school sites until Operating Budget discussions, \$3.6 million or \$600k per year, Current Revenue: Community Use of Public Facilities funding</li> <li><u>Post-Council Note:</u> On March 16, 2020, the County Executive recommended funding FY21 and FY22 with Current Revenue: CUPF funding, \$600k each year for \$1.2 million total</li> </ul>
Black Hill SEED Classroom	<ul style="list-style-type: none"> <li>Reduced scope and budget of the project by \$450k (GO Bonds)</li> <li>Transferred in \$250k of State Aid appropriation from FY20 to FY21 from Minor New Construction - Non-Local Parks (P998763)</li> </ul>
Blair HS Field Renovation and Lights	<ul style="list-style-type: none"> <li>Added a new CIP project, Blair HS Field Renovation and Lights (P872105) to renovate Blair HS Fields, \$2.9 million (FY22-23)<sup>3</sup></li> </ul>
Brookside Gardens Master Plan Implementation	<ul style="list-style-type: none"> <li>Restored FY22 funding of \$250k to Brookside Gardens Master Plan Implementation (P078702) that would have been delayed to FY23 to meet County Executive reductions requested on January 15, 2020</li> </ul>
Legacy Open Space	<ul style="list-style-type: none"> <li>Reduced GO bonds by \$1.636 million (FY21-22) responding to CIP reductions requested by the County Executive on January 15, 2020</li> </ul>
Legacy Urban Space	<ul style="list-style-type: none"> <li>Created new capital project with total funding of \$150 million</li> <li>FY21-26: \$18 million funded with Program Open Space transferred from Acquisition: Local Parks (P767828) and Acquisition: Non-Local Parks (P998798)</li> </ul>
Little Bennett Regional Park Day Use Area	<ul style="list-style-type: none"> <li>Delayed all funding (\$8.176 million total: \$4.644 million GO Bonds, \$3.523 million POS) to beyond six years to meet County Executive reductions requested on January 15, 2020</li> </ul>
Minor New Construction – Local Parks	<ul style="list-style-type: none"> <li>\$250k of State Aid (FY20 Bond Bill) transferred to the new Black Hill SEED Classroom PDF in FY21</li> </ul>

<sup>2</sup> December 2019 - FY20 budget amendment including transfer of \$6.8 million in GO Bond appropriation from Legacy Open Space and increase in appropriation by \$1.96 million in GO Bond funding.

<sup>3</sup> Phases 1 and 2 are switched in the Council staff report of March 10, 2020.

Project	Description of Council “straw vote” Approved Change
Northwest Branch Recreational Park – Athletic Area	<ul style="list-style-type: none"> <li>Restored FY26 Funding of \$620k, GO Bonds, that would have been delayed due to reductions to meet County Executive reductions requested on January 15, 2020</li> </ul>
Ovid Hazen Wells Recreational Park	<ul style="list-style-type: none"> <li>Restored \$3 million funding that would have been delayed to beyond six years to meet County Executive reductions requested on January 15, 2020</li> <li>Shifted funding of \$2.909 million from GO Bonds to POS made available by the delay of the Little Bennett Regional Park Day Use Area (P138703) capital project beyond FY26</li> </ul>
PLAR: NL – Minor Renovations	<ul style="list-style-type: none"> <li>Reduced by \$1.512 million responding to CIP reductions requested by the County Executive on January 15, 2020</li> <li><u>Post-Council Note:</u> In response to the County Executive’s recommendation of March 16, 2020 to further reduce FY21 Current Revenue: General funding by \$485k, the Planning Board will consider a staff recommendation on April 16 to reduce FY21 current revenue in this project by \$485k</li> </ul>
Restoration of Historic Structures	<ul style="list-style-type: none"> <li>Reduced by \$830k responding to CIP reductions requested by the County Executive on January 15, 2020</li> </ul>
So. Germantown Recreational Park: Cricket Field	<ul style="list-style-type: none"> <li>Shifted funding of \$2.137 million from GO Bonds to Program Open Space to meet County Executive reductions requested on January 15, 2020</li> </ul>
Stream Protection: SVP	<ul style="list-style-type: none"> <li><u>Post-Council Note:</u> On March 16, the County Executive recommended a schedule adjustment and short-term funding switch of \$800k in FY20 and \$1.5 million in FY21 (Current Revenue: Water Quality Protection Fund replaces Long Term Financing)</li> </ul>
Trails: Hard Surface Renovation	<ul style="list-style-type: none"> <li>Increased GO Bonds \$350k (FY21-23)</li> </ul>
Trails: Natural Surface & Resource-based Recreation	<ul style="list-style-type: none"> <li>Increased \$800k (FY21-26), funding source unspecified. Staff suggests GO Bonds</li> </ul>
Vision Zero	<ul style="list-style-type: none"> <li>Increased GO Bonds \$400k (FY21-22)</li> </ul>
Wheaton Regional Park Improvements	<ul style="list-style-type: none"> <li>Accelerated \$250k GO Bonds into FY24</li> <li>Shifted funding in FY26, \$360k, from GO Bonds to POS</li> </ul>





OFFICE OF THE COUNTY EXECUTIVE  
ROCKVILLE, MARYLAND 20850

Marc Elrich  
County Executive

**MEMORANDUM**

March 16, 2020

TO: Sidney Katz, President, County Council

FROM: Marc Elrich, County Executive *Marc Elrich*

SUBJECT: Amendments to the Recommended FY21 Capital Budget and  
FY21-26 Capital Improvements Program (CIP)

In January 2020, I submitted my recommended FY21-FY26 Capital Improvements Program (CIP). Since that time, I have had an opportunity to consider additional community needs and balance those needs with operating budget affordability considerations. Today, I am recommending the attached CIP amendments.

**New Projects**

I am recommending a number of new projects to maintain the safety of County police officers and to address important improvements to our transit, arts, community development, and alcohol beverage services operations. These projects are:

- **Ride On Bus Route Restructuring Study** This study will reexamine the Ride On transit system's route network to make service more equitable, efficient and environmentally sensitive. This study will provide critical information to help facilitate the increased electrification of the Ride On Bus fleet. Further, the study will consider emerging priorities, such as equity of service provision; population aging trends; and shifting residential growth, employment and commuter patterns in an effort to reduce trends of declining bus ridership.
- **Wheaton Arts and Cultural Center** This new stand-alone project will support ongoing planning and site feasibility analysis for a new arts center to complement the Wheaton Arts and Entertainment District.
- **Countywide Façade Easement Program** This new project will help revitalize commercial areas in the Glenmont and Layhill Shopping Centers, Montgomery Village, Hillandale, and the Wheaton Central Business District and other commercial areas targeted for revitalization by the Department of Housing and Community Affairs.
- **ABS Retail Stores Refresh** This project will continue a program piloted to make ABS store improvements to address safety and maintenance issues while also making enhancements designed to increase sales.
- **Men's Emergency Homeless Shelter Addition** This project will provide an addition to the existing Crabbs Branch Way emergency shelter to provide year round services for men who are

homeless. These services will include a place to congregate, have meals, and receive medical and case management services.

- Master lease projects to replace outdated body armor for the Police Department and the transit radio system.

### Project Scope Changes

Included in my March CIP amendments are a number of projects with enhancements designed to support community grants, economic development, higher education, and community athletics, as well as needed infrastructure repairs.

### Cost Sharing

For FY21, the Cost Sharing project has been updated to add the following community grants projects totaling \$1,783,362: A Wider Circle, Inc.: \$100,000; Audubon Naturalist Society of the Central Atlantic States, Inc.: \$200,000; CASA de Maryland, Inc.: \$150,000; The Charles E. Smith Jewish Day School of Greater Washington, Inc.: \$100,000; Easter Seals Serving DC|MD|VA, Inc.: \$50,000; Family Services, Inc.: \$100,000; Friends House Retirement Community, Inc.: \$100,000; Great and Small: \$18,000; Hebrew Home of Greater Washington, Inc.: \$86,500; Islamic Center of Maryland: \$200,000; Jewish Foundation for Group Homes: \$100,000; National Capital Bnai Brith Assisted Housing Corporation: \$75,000; Organization For Advancement Of And Service For Individuals With Special Needs (OASIS), Inc.: \$13,862; Rebuilding Together Montgomery County Inc.: \$30,000; Round House Theatre, Inc.: \$100,000; Sugarland Ethno-History Project, Inc.: \$25,000; The First Baptist Church of KenGar, Kensington: \$10,000; The Ivymount School, Inc.: \$125,000; The Olney Theatre for the Arts, Inc.: \$100,000; Warren Historic Site Committee, Inc.: \$50,000; and Warrior Canine Connection, Inc.: \$50,000. For FY21, funding for CIP Grants for Arts and Humanities organizations totaling \$600,000 are recommended for the following projects: CityDance School & Conservatory: \$100,000; Round House Theatre: \$148,367; Olney Theatre: \$148,367; Sandy Spring Museum, Inc.: \$34,400; Glen Echo Park Partnership for Arts and Culture, Inc.: \$70,943; VisArts: \$44,510; and Montgomery Community Television, Inc.: \$53,412.

### Economic Development

Included in the recommended March CIP amendments is a request to add \$600,000 to the Life Sciences and Technology Centers project to convert excess Germantown Innovation Center office space into wet labs. The Crossvines Poolesville Economic Development Project scope has been increased to reflect additional parking and stormwater management requirements. Once completed in 2022, Crossvines will spur agritourism, viticulture, and enology in the County, provide hands on educational opportunities through the University of Maryland Extension and Universities of Shady Grove, and provide an appealing location for family and community events.

### Higher Education

I am recommending adding \$500,000 to the Facility Planning: College project to support a study to consider the feasibility of expanding Montgomery College's facilities into the eastern part of the County. The East County area has higher rates of vulnerability and unemployment as well as greater disparities in higher education, income, and language proficiency. The County Executive and College leaders envision the potential East County Expansion as a place to meet the specific needs of the

residents, address gaps, and create opportunities in business, cyber-security, culinary, early childhood education, English as a Second Language, general education, hospitality, life-long learning, small business/entrepreneurship, and health sciences, along with other areas as additional needs and opportunities emerge.

#### Community Athletic Facilities

I have recommended including \$600,000 in both FY21 and FY22 for the Maryland-National Capital Park and Planning Commission's Ballfield Initiative project to support increased renovation of Montgomery County Public Schools fields for expanded use. A portion of the Community Use of Public Facilities' (CUPF) prior year fund balance will support this project expansion in FY21 and FY22; however, CUPF funding beyond FY22 is not recommended until a study of CUPF fees can be completed and a policy regarding the ongoing use of CUPF fees for ballfield uses can be developed.

#### Infrastructure Repair Investments

Several transportation facilities require significant investments to remain operational. For example, the Bridge Renovation project requires a supplemental appropriation and amendment (sent under separate cover) to pay for the emergency culvert repairs needed on Fenway Road, Belfast Road, and Spicewood Lane as a result of the significant rain event that occurred on July 8, 2019. The Parking Bethesda Facility Renovations and Parking Silver Spring Facility Renovations projects require significant funding to maintain critical elevators, storm drains, concrete and asphalt, and paystations. The Silver Spring repairs will cost almost \$5.6 million and will require phased in parking rate increases to cover the expense.

Cost savings have occurred in the Burtonsville and Colesville/New Hampshire Avenue Community Revitalization projects. Those savings have been redirected, in part, to help fund the previously mentioned new Countywide Façade Easement Program.

#### Schedule Adjustments

The Ride On Bus Fleet project has been updated to reflect an assumption to replace 22 hybrid buses with 10 electric buses and 15 small diesel buses in FY21. This reflects the intention to significantly increase the number of electric buses in the Ride On fleet. Additional electric buses will be purchased if federal bus grants are approved as occurred in FY19 and FY20. Electric buses comprise 40 percent of the new recommended bus purchases in FY21 and could increase further with grant funding. This compares favorably to most other transit agencies. For example, California, considered a leader in zero bus emissions implementation, recently enacted a regulation that will require all large transit agencies to include at least 25 percent zero emission buses in their new bus purchases beginning in 2023.

The Apparatus Replacement Program project schedule has been adjusted to expedite aerial replacement.

The Americans with Disabilities Act (ADA): Compliance, Rockville Fire Station 3 Renovation, and Intelligent Transit System projects have been updated to reflect more current implementation schedules.

#### Stormwater Management

Sidney Katz, President

March 16, 2020

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The prior approved CIP assumed that much of the stormwater related capital projects would be financed by the Maryland Water Quality Revolving Loan Fund. Ultimately, this loan program will be of great benefit to the County as the debt service costs are quite low. Already, the Department of Environmental Protection has successfully closed on a \$50 million loan with pre-approval for a number of DEP projects, and the Department of Transportation and the Maryland-National Capital Park and Planning Commission are working through the state approval process. To avoid delays in M-NCPPC's projects while the County and M-NCPPC work with the State to secure loan financing, the Department of Environmental Protection has identified prior year Water Quality Protection funds that can temporarily support M-NCPPC's Stream Prevention: SVP project until State loan funding is secured in FY21.

#### Affordability Adjustments

A number of the previously mentioned County projects with scope and schedule adjustments will yield FY21 savings in Current Revenue. In addition, the following projects have been reduced due to operating budget affordability concerns: Advanced Transportation Management System, Street Tree Preservation, White Flint Traffic Analysis and Mitigation, and 21<sup>st</sup> Century Library Enhancements Level of Effort projects.

In January, my recommended Capital Improvements Program generally assumed no increases in current revenue funding for Montgomery County Public Schools, Montgomery College, and the Maryland-National Capital Park and Planning Commission. In order to fund the agencies' operating budgets, I have had to recommend additional reductions in Current Revenue.

#### Technical Adjustments

Technical adjustments involving funding switches, appropriation corrections, and shifts of funding between projects or the operating and capital budgets are also included in the recommended March amendments. A number of these funding switches are being done to reduce the need for FY21 Current Revenue support from the operating budget. Previously endorsed FY20 CIP amendments for the MCPS Relocatable Classrooms project and the Washington Suburban Sanitation Commission Customer Resource Building project have been updated to be reflected in the FY21-FY26 CIP.

#### Funding and Set-Aside Adjustments

As part of the February Council consideration of 2020 Spending Affordability Guidelines, the Council voted to assume slightly increased funding for schools (\$9.9 million) and transportation (\$5.9 million) impact taxes. In addition, the Department of Finance revised their Recordation Tax (-\$52,000) and Recordation Tax Premium (\$3.0 million) estimates. On net, these funding changes reflect \$18.7 million in additional funding over the six-year period and are reflected in technical adjustments in the MCG Reconciliation and MCPS Funding Reconciliation project description forms.

For the time being, I have left approximately \$1.3 million in FY20 General Obligation bond set-aside uncommitted in case funds are needed to address other revenue shortfalls or emergency capital needs. For FY21-FY26, the revised recommended capital budget assumes a \$171.0 million six-year set-aside with \$10.3 million available in FY21 for future amendments to address unanticipated

Sidney Katz, President  
March 16, 2020  
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needs. This represents a \$9.4 million increase in the set-aside related to increased FY22-26 impact and recordation taxes. Once the State legislative session has been completed, I will recommend allocations of these funds for our shared priorities such as affordable housing, school construction, and other core infrastructure investments.

The proposals, highlighted in the pages immediately following and detailed in the specific FY21-26 recommendations for County Government, MCPS, Montgomery College, and M-NCPPC, reflect the priorities of my administration. Companion supplementals appropriation and amendment requests for the Bridge Renovations and Men's Emergency Homeless Shelter Addition projects are being transmitted separately.

As always, Executive Branch staff is available to discuss these and other technical amendments to assist you in your deliberations on the Capital Budget and CIP.

ME:rsm

Attachments: FY21-FY26 Full Recommended CIP: March Budget Amendments Summary  
Amended Project Description Forms  
General Obligation Bond Adjustment Chart  
Current Revenue Adjustment Chart

c: Shebra L. Evans, President, Montgomery County Board of Education  
Dr. Jack R. Smith, Superintendent, Montgomery County Public Schools  
DeRionne P. Pollard, PhD., President, Montgomery College  
Casey Anderson, Chair, Montgomery County Planning Board  
Executive Branch Department Heads and Office Director  
Marlene Michaelson, Executive Director, County Council  
Craig Howard, Deputy Director, County Council



# FY 21-26 Full Recommended CIP March Budget Amendments Summary (\$000s)

Project #	Project Name	Explanation of Adjustment	FY21-26 Change (\$000s)	Funding Sources
New Projects				
P852101	ABS Retail Store Refresh	Establishes a new project to support Alcohol Beverage Services store improvements to address safety and maintenance issues while also making enhancements designed to increase sales.	6,832	Current Revenue: Liquor
P472104	Master Lease: Police Body Armor	Provides financing for the purchase of 817 sets of duty ballistic body armor for the Police Department.	1,050	Short-Term Lease Financing
P502110	Master Leases: Transit Radio System Replacement	Provides financing for the replacement of the current stand-alone Transit Radio System with radios, consoles, and networking necessary to incorporate Transit Services radio operations into the new public safety radio system.	1,750	Short-Term Lease Financing
P502107	Ride On Bus Route Restructuring Study	Added a new study to reexamine the Ride On transit system's route network to make service more equitable, efficient, and environmentally sustainable.	1,500	Current Revenue: Mass Transit
P722106	Wheaton Arts and Cultural Center	Funds have been shifted from the Facility Planning: MCG project to a stand alone project to continue planning and site feasibility activities for a new arts and cultural center in Wheaton.	100	Current Revenue: General
P762102	Countywide Facade Easement Program	New project to support a Countywide Facade Easement Program.	3,026	Current Revenue: General
FY 20 Supplementals				
P509753	Bridge Renovation	FY20 supplemental to fund the emergency culvert repairs on Fenway Road, Belfast Road, and Spicewood Lane as a result of the significant rain event that occurred on July 8, 2019.	0	G.O. Bonds
P602001	Men's Emergency Homeless Shelter Addition	Supplemental to fund a new homeless shelter to replace the temporary shelter at Taft Court.	0	G.O. Bonds
P846540	Relocatable Classrooms	FY20 supplemental and amendment to fund relocatable classrooms for the school year 2020-2021. This supplemental accelerates the appropriation request from FY21 into FY20.	0	
P382007	Customer Resource Building	WSSC intends to purchase a facility that will serve as a Customer Resource Building and generate future lease savings. NOTE: A revised project description form is not included here but has already been provided to Council by WSSC.	0	WSSC Bonds
Scope Change				
P789057	Life Sciences and Technology Centers	Funds added to convert excess Germantown Innovation Center office space into wet labs.	600	Recordation Tax Premium (MCG)
P508255	Parking Bethesda Facility Renovations	Amendment includes projected expenditures for: waterproofing, drainage repair, and concrete repair at Garage 49 (Metropolitan); concrete, asphalt, steel, and sinkhole repairs at Garage 35 (Woodmont/Rugby); and paystations at Garages 11 (Woodmont), and 49 (Metropolitan).	3,850	Current Revenue: Parking - Bethesda
P508250	Parking Silver Spring Facility Renovations	Amendment includes elevator replacements in Garages 9, 60, and 61 (Kennett, Wayne, & Town Square, respectively) and storm-drain valve replacements in Garages 2 (Spring/Cameron) and 7 (Cameron).	5,587	Current Revenue: Parking - Silver Spring
P720601	Cost Sharing: MCG	Project updated to reflect the following FY21 community grant projects totaling \$1,783,362: A Wider Circle, Inc.: \$100,000; Audubon Naturalist Society of the Central Atlantic States, Inc.: \$200,000; CASA de Maryland, Inc.: \$150,000; Charles E. Smith Jewish Day School of Greater Washington, Inc.: \$100,000; Easter Seals Serving DC/MD/VA, Inc.: \$50,000; Family Services, Inc.: \$100,000; Friends House Retirement Community, Inc.: \$100,000; Great and Small: \$18,000; Hebrew Home of Greater Washington, Inc.: \$86,500; Islamic Center of Maryland: \$200,000; Jewish Foundation for Group Homes: \$100,000; National Capital Bnai Brith Assisted Housing	1,384	Current Revenue: General

**FY 21-26 Full Recommended CIP  
March Budget Amendments Summary (\$000s)**

Project #	Project Name	Explanation of Adjustment	FY21-26 Change (\$000s)	Funding Sources
P760900	Burtonsville Community Revitalization	Corporation: \$75,000; Organization For Advancement Of And Service For Individuals With Special Needs (OASIS), Inc.: \$13,862; Rebuilding Together Montgomery County Inc.: \$30,000; Round House Theatre, Inc.: \$100,000; Sugarland Ethno-History Project, Inc.: \$25,000; The First Baptist Church of KenGar, Kensington: \$10,000; The Ivy Mount School, Inc.: \$125,000; The Olney Theatre for the Arts, Inc.: \$100,000; Warren Historic Site Committee, Inc.: \$50,000; and Warrior Canine Connection, Inc.: \$50,000. Also includes the following FY21 CIP Grants for Arts and Humanities organizations totaling \$600,000: City/Dance School & Conservatory: \$100,000; Round House Theatre: \$148,367; Olney Theatre: \$148,367; Sandy Spring Museum, Inc.: \$34,400; Glen Echo Park Partnership for Arts and Culture, Inc.: \$70,943; VisArts: \$44,510; and Montgomery Community Television, Inc.: \$53,412. Reflects \$300,000 in FY20 savings based on local business interest.	0	G.O. Bonds
P761501	Colesville/New Hampshire Avenue Community Revitalization	Reflect \$1,350,000 in FY20 savings based on limited property owner and business participation.	0	Current Revenue: General
P391801	Crossvines Poolesville Economic Development Project	Additional parking and related stormwater management costs were added to the previously authorized scope. Additional \$1,000,000 in State Aid reflected. NOTE: This project will require the County to fund debt service until net operating revenues support the debt service beginning in FY26. All County debt service payments will be repaid.	1,755	Revenue Authority, State Aid
P886886	Facility Planning: College	Funding added for an East County Expansion Feasibility Study.	500	Current Revenue: General
P008720	Ballfield Initiatives	Allocates a portion of prior year Community Use of Public Facilities accumulated fund balance to support FY21 and FY22 funding for renovation of MCPS ballfields for community use. Use of CUPF funding beyond FY22, is not recommended until a policy regarding the ongoing use of CUPF fees for ballfield uses is developed.	1,200	Current Revenue: CUPF

**Schedule Adjustments**

P361107	Americans with Disabilities Act (ADA): Compliance	Reflects FY20 implementation adjustments.	0	Current Revenue: General
P451504	Apparatus Replacement Program	Adjusted expenditures and funding in all years to reflect updated replacement schedule expediting aerial replacement. No change in number or type of apparatus being replaced.	7	Current Revenue: Fire, Short-Term Financing
P450105	Rockville Fire Station 3 Renovation	Deferred to FY22 due to project delays.	0	Current Revenue: Fire
P501801	Intelligent Transit System	Reflects new schedule for CAD/AVL project.	5,937	Short-Term Financing
P500821	Ride On Bus Fleet	Changed mix of buses in FY21 from 22 Hybrids to 10 Electrics and 15 Small Diesels. Additional electric buses will be purchased if federal grants are approved as occurred in FY19 and FY20.	(501)	Current Revenue: Mass Transit
P501202	White Flint Traffic Analysis and Mitigation	Cost decrease reflects traffic count and analysis schedule adjustments.	0	Current Revenue: General

**Affordability Adjustments**

P500700	Street Tree Preservation	Due to fiscal constraints, increase FY21 funding to \$2.9 million from \$2.8 million in FY20. Previously planned funding for FY21 was \$3.1 million.	(200)	Current Revenue: General
P509399	Advanced Transportation Management System	Reduce current revenue in FY20 for fiscal capacity. Funding switches in FY20 (\$300,000) and FY21 through FY26 (\$500,000 per year) between Current Revenue General and Recordation Tax Premium.	0	Current Revenue: General, Recordation Tax Premium (MCG)

**FY 21-26 Full Recommended CIP  
March Budget Amendments Summary (\$000s)**

Project #	Project Name	Explanation of Adjustment	FY21-26 Change (\$000s)	Funding Sources
P711503	21st Century Library Enhancements Level Of Effort	Due to fiscal constraints, maintained FY21 project support at FY19 and FY20 funding level (\$1,000,000) with \$726,000 continuing in the CIP and \$274,000 in the operating budget.	(500)	Current Revenue: General
P056516	MCPS Affordability Reconciliation	Current Revenue reduction to address operating budget affordability constraints.	(1,616)	Current Revenue: General
P661401	College Affordability Reconciliation	Current Revenue reduction to address operating budget affordability constraints.	(1,308)	Current Revenue: General
P871747	M-NCPPC Affordability Reconciliation	Current Revenue reduction to address operating budget affordability constraints.	(485)	Current Revenue: General
<b>Technical Adjustments</b>				
P508768	Facility Planning: MCG	Shifted \$100,000 from FY20 to the new Wheaton Arts and Humanities Center project in FY21.	0	Current Revenue: General
P361701	White Oak Science Gateway Redevelopment Project	Reflects Council-requested shifting of White Oak Coordinator staff charges to the operating budget and recognition of FY20 savings.	(776)	Current Revenue: General
P509651	FiberNet	Appropriation corrections.	0	
P501404	MCG Reconciliation PDF	Impact Tax target reflects Council approved February estimates. Recordation Tax Premium target reflect's Finance's February projections. Move \$600 in Recordation Tax Premium to Life Sciences and Technology Center P789057 with a corresponding increase in GO Bonds.	0	G.O. Bonds, Impact Tax, Recordation Tax Premium (MCG)
P788911	Ag Land Pres Easements	Funding switch in FY20 between Agricultural Transfer Tax and Developer Payments for \$38,000.	0	
P036510	Technology Modernization	Funding switch for \$5,694 million to increase recordation tax and reduce current revenue general.	0	Current Revenue: General, Recordation Tax
P076510	MCPS Funding Reconciliation	Impact Tax target reflects Council's February approved estimates. Recordation Tax targets reflect Finance's February projections. Funding switch for \$5,694 million to increase GO bonds and decrease recordation tax.	0	G.O. Bonds, Recordation Tax, Schools Impact Tax
P818571	Stream Protection: SVP	Schedule adjustment and short-term funding switch of \$800,000 in FY20 and \$1,500,000 in FY21 (Current Revenue: Water Quality Protection Fund replaces Long Term Financing) to allow M-NCPPC to proceed with stream restoration projects while M-NCPPC works with the County to put State long-term loans in place. FY20 funding switch in appropriation between Current Revenue: water Quality Protection Charge and Long Term Financing.	600	Current Revenue: Water Quality Protection, Long-Term Financing





# Ballfield Initiatives (P008720)

Category	M-NCPPC	Date Last Modified	03/12/20
SubCategory	Development	Administering Agency	M-NCPPC
Planning Area	Countywide	Status	Ongoing

Total	Thru FY19	Est FY20	Total 6 Years	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	Beyond 6 Years
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## EXPENDITURE SCHEDULE (\$ 000s)

Planning, Design and Supervision	1,273	317	188	768	118	130	130	130	130	130	-
Site Improvements and Utilities	17,824	2,986	2,666	12,182	2,232	2,470	1,870	1,870	1,870	1,870	-
<b>TOTAL EXPENDITURES</b>	<b>19,097</b>	<b>3,303</b>	<b>2,844</b>	<b>12,950</b>	<b>2,350</b>	<b>2,600</b>	<b>2,000</b>	<b>2,000</b>	<b>2,000</b>	<b>2,000</b>	<b>-</b>

## FUNDING SCHEDULE (\$ 000s)

Current Revenue: CUPF	2,450	530	720	1,200	600	600	-	-	-	-	-
Current Revenue: General	174	-	174	-	-	-	-	-	-	-	-
G.O. Bonds	14,598	898	1,950	11,750	1,750	2,000	2,000	2,000	2,000	2,000	-
PAYGO	1,875	1,875	-	-	-	-	-	-	-	-	-
<b>TOTAL FUNDING SOURCES</b>	<b>19,097</b>	<b>3,303</b>	<b>2,844</b>	<b>12,950</b>	<b>2,350</b>	<b>2,600</b>	<b>2,000</b>	<b>2,000</b>	<b>2,000</b>	<b>2,000</b>	<b>-</b>

## APPROPRIATION AND EXPENDITURE DATA (\$ 000s)

Appropriation FY 21 Request	2,350	Year First Appropriation	FY99
Appropriation FY 22 Request	2,600	Last FY's Cost Estimate	11,147
Cumulative Appropriation	6,147		
Expenditure / Encumbrances	3,666		
Unencumbered Balance	2,481		

## PROJECT DESCRIPTION

This project addresses countywide ballfield needs by funding ballfield-related improvements on parkland, school sites, and other public sites. Improvements may include, but are not limited to, ballfield lighting, irrigation, drainage improvements, bleachers, fencing, backstops, soil improvements, turf and infield establishment/renovation, reconfigurations, program support elements, and field upgrades. Generally, ballfields to be constructed as part of new park construction or reconstruction will be shown in the individual new park construction and/or reconstruction PDFs.

## COST CHANGE

Increase due to an increase in FY21 and FY22 renovation of Montgomery County Public School fields to meet County needs and the addition of FY25 and FY26 to this ongoing project.

## PROJECT JUSTIFICATION

2012 Parks, Recreation and Open Space (PROS) Plan. Montgomery County users of parks and recreation facilities identified a serious shortage of ballfields throughout the County. The Ballfield Work Group Reports, Phases 1 and 2, 1999.

## FISCAL NOTE

FY21 and FY22 \$600,000 in CUPF Current Revenue is recommended for renovations of MCPS fields. Use of CUPF funding is not recommended beyond FY22 until a policy regarding the ongoing use of CUPF fees for ballfield uses is developed.

FY20 \$250k in CUPF Current Revenues approved for renovations of non-synthetic turf school fields and \$174k in Current Revenue - General approved to renovate the White Oak Recreation Center ballfield. FY19 funding source for MCPS ballfield improvement switched from Intergovernmental to Current Revenue: CUPF. FY17-19 \$1m in Community Use of Public Facilities (CUPF) operating funds transferred in to renovate MCPS ballfields. Prior year partial capitalization of expenditures through FY16 totaled \$15,642,000. FY15-16 transfer out \$250k GO Bonds to Urban Park Elements P871540. FY14 transfer in \$40K GO bonds from Pollution Prevention P078701.

## DISCLOSURES

Expenditures will continue indefinitely.

## COORDINATION

In January 1999, the Planning Board established a Work Group comprised of major sport user groups, public agencies and the Countywide Recreation Advisory Board to address the acute shortages of ballfields in the County.



# M-NCPPC Affordability Reconciliation (P871747)

Category	M-NCPPC	Date Last Modified	03/13/20
SubCategory	Development	Administering Agency	M-NCPPC
Planning Area	Countywide	Status	Planning Stage

	Total	Thru FY19	Est FY20	Total 6 Years	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	Beyond 6 Years
<b>EXPENDITURE SCHEDULE (\$ 000s)</b>											
Other	(18,583)	-	-	(18,583)	(4,133)	(4,094)	(1,596)	(2,326)	(3,267)	(3,167)	-
<b>TOTAL EXPENDITURES</b>	<b>(18,583)</b>	<b>-</b>	<b>-</b>	<b>(18,583)</b>	<b>(4,133)</b>	<b>(4,094)</b>	<b>(1,596)</b>	<b>(2,326)</b>	<b>(3,267)</b>	<b>(3,167)</b>	<b>-</b>

<b>FUNDING SCHEDULE (\$ 000s)</b>											
Current Revenue: General	(2,827)	-	-	(2,827)	(787)	(302)	(402)	(402)	(467)	(467)	-
G.O. Bonds	(15,756)	-	-	(15,756)	(3,346)	(3,792)	(1,194)	(1,924)	(2,800)	(2,700)	-
<b>TOTAL FUNDING SOURCES</b>	<b>(18,583)</b>	<b>-</b>	<b>-</b>	<b>(18,583)</b>	<b>(4,133)</b>	<b>(4,094)</b>	<b>(1,596)</b>	<b>(2,326)</b>	<b>(3,267)</b>	<b>(3,167)</b>	<b>-</b>

<b>APPROPRIATION AND EXPENDITURE DATA (\$ 000s)</b>											
Appropriation FY 21 Request			(4,133)	Year First Appropriation							FY16
Appropriation FY 22 Request			(4,094)	Last FY's Cost Estimate							-
Cumulative Appropriation			-								
Expenditure / Encumbrances			-								
Unencumbered Balance			-								

## PROJECT DESCRIPTION

This project reconciles the Maryland National-Capital Park and Planning Commission's request with the County Executive's recommendation based on affordability considerations. The FY21-26 CIP was developed under constrained resources. For example, through the Spending Affordability Guideline process, general obligation bond and PAYGO funding were reduced by \$99 million over the six-year period to ensure greater operating budget flexibility. In addition, school and transportation impact taxes that free up general obligations for other uses, are now estimated to be \$52.5 million below the FY19-24 six-year funding.

## COST CHANGE

Reductions shown in this PDF are based on General Obligation (G.O.) bonds and reductions in Current Revenue due to affordability in both the capital and operating budgets. Now that operating budget resources and demands are known, additional Current Revenue reductions are recommended to fund operating budget costs.



# Stream Protection: SVP (P818571)

Category	M-NCPPC	Date Last Modified	03/13/20
SubCategory	Development	Administering Agency	M-NCPPC
Planning Area	Countywide	Status	Ongoing

Total	Thru FY19	Est FY20	Total 6 Years	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	Beyond 6 Years
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## EXPENDITURE SCHEDULE (\$000s)

Planning, Design and Supervision	2,492	429	491	1,572	390	310	218	218	218	218	-
Site Improvements and Utilities	8,557	1,574	1,105	5,878	1,910	1,040	732	732	732	732	-
<b>TOTAL EXPENDITURES</b>	<b>11,049</b>	<b>2,003</b>	<b>1,596</b>	<b>7,450</b>	<b>2,300</b>	<b>1,350</b>	<b>950</b>	<b>950</b>	<b>950</b>	<b>950</b>	<b>-</b>

## FUNDING SCHEDULE (\$000s)

Current Revenue: Water Quality Protection	3,050	96	1,454	1,500	1,500	-	-	-	-	-	-
G.O. Bonds	1,278	1,136	142	-	-	-	-	-	-	-	-
Long-Term Financing	5,950	-	-	5,950	800	1,350	950	950	950	950	-
PAYGO	771	771	-	-	-	-	-	-	-	-	-
<b>TOTAL FUNDING SOURCES</b>	<b>11,049</b>	<b>2,003</b>	<b>1,596</b>	<b>7,450</b>	<b>2,300</b>	<b>1,350</b>	<b>950</b>	<b>950</b>	<b>950</b>	<b>950</b>	<b>-</b>

## APPROPRIATION AND EXPENDITURE DATA (\$000s)

Appropriation FY 21 Request	1,700	Year First Appropriation	FY81
Appropriation FY 22 Request	1,350	Last FY's Cost Estimate	9,149
Cumulative Appropriation	4,199		
Expenditure / Encumbrances	2,837		
Unencumbered Balance	1,362		

## PROJECT DESCRIPTION

As a result of development in urban and suburban watersheds, stream channels are subject to increased storm water flows that result in severely eroded stream banks. This project makes corrective improvements to damaged stream channels, floodplains, and tributaries in stream valley parks and constructs new stormwater management (SWM) facilities and associated riparian enhancements to improve watershed conditions. Stream erosion problems include stream sedimentation, destruction of aquatic habitat, undercutting of stream banks, blockage of migration routes, loss of floodplain access, tree loss, and damage to infrastructure. Rock and wood revetments are used in association with reforestation, floodplain enhancements, outfall enhancements, and other stream protection techniques to prevent continued erosion and improve aquatic habitat. Stream protection projects must be examined from a watershed perspective to identify/control the source of problems. Wherever possible new SWM facilities will be built to control water flows prior to entering the stream channel to help the watershed return to a more stable equilibrium. Parks often implements these improvements with other stream valley improvements to improve cost effectiveness and ensure infrastructure protection. This project also includes reforestation in stream valley parks.

## COST CHANGE

Increase due to the addition of two fiscal years to this ongoing project

## PROJECT JUSTIFICATION

The project meets Montgomery County's water quality goals, Chapter 19, Article IV of the Montgomery County Code: to protect, maintain, and restore high quality chemical, physical, and biological conditions in the waters of the State in the County. This project is also supported by the Countywide Stream Protection Strategy, Comprehensive Watershed Inventories, and Parks' Phase II NPDES MS4 Permit commitments.

## OTHER

The Montgomery Parks Department of the Maryland-National Capital Park and Planning Commission (M-NCPPC) and the Montgomery County Department of Environmental Protection (DEP) have agreed that M-NCPPC will serve as the lead agency for implementing stream restoration projects including long term monitoring and maintenance, that are located wholly or mostly on parkland, and will implement the following additional stream restoration projects in the FY 19-24 CIP through this project; Clearspring Manor, Glenallan, Stoneybrook (Beach Drive to Montrose Avenue), and Grosvenor (Beach Drive to Rockville Pike). Previously, DEP had begun design work on these streams segments which are located predominantly on parkland. In FY 18, DEP will provide all design work for these projects to M-NCPPC for design completion, permitting, and construction. M-NCPPC has agreed that all MS4 credits generated from these projects will be credited to the County's future MS4 permit and M-NCPPC must deliver the restored impervious acres no later than Dec. 31, 2023. M-NCPPC will provide appropriate updates at key project milestones to ensure that impervious acreage credits are achieved in the timeframe required, in addition to providing the long-term monitoring and maintenance required for the County to maintain the impervious acreage credit. These projects are currently estimated to have a combined cost of \$2.4M, providing approximately 44 acres of credit. M-NCPPC will utilize its resources for completing design/permitting. M-NCPPC will provide updated schedule and cost information on all projects within FY19 for construction funding allocation from this project beginning in FY 20, based on MDE's Water Quality Revolving Loan Fund (WQRLF) cycle timeframes. M-NCPPC and DEP will immediately begin working on an MOU detailing how projects completed by Parks, funded with WQPF dollars, with MS4 credits going to the DEP will be handled. M-NCPPC will document all MS4 credits created through these projects in

accordance with MDE requirements to obtain State approval for the Permit credits. M-NCPPC will continue to identify future stream restoration projects throughout the Stream Valley Park system through inter-agency collaboration that provide ecological benefit, infrastructure protection, MS4 credits, and other watershed benefits for future implementation. M-NCPPC recognizes that stream restoration projects with relatively small segments on Park property may be selected by the County's contractor. If selected by the County's contractor and approved by DEP with concurrence from Parks, the County's contractor will need to obtain a Park Permit and comply with all M-NCPPC requirements.

#### FISCAL NOTE

Prior year partial capitalization of expenditures through FY16 totaled \$12,854,000. FY13 transfer in of \$129K GO Bonds from Lake Needwood Modifications #098708. Water Quality Current Revenue replaces G.O. Bonds in FY19. Maryland Department of the Environment (MDE) Water Quality Revolving Loan Funds (Long Term Financing) replaces G.O. Bonds in FY20 and beyond. In FY20, \$800,000 in Current Revenue: Water Quality Protection Fund replaces Long Term Financing, and in FY21, \$1,500,000 in Current Revenue: Water Quality Protection Fund replaces Long Term Financing. In addition, \$600,000 in Long Term Financing is slipped to from FY20 to FY21

#### DISCLOSURES

Expenditures will continue indefinitely.

#### COORDINATION

Montgomery County Department of Environmental Protection, National Capital Planning Commission for Capper-Cramton Funded Parks, State and County Department of Transportation, State Dept. of Natural Resources, Montgomery County Department of Environmental Protection, PDF 733759, Utility rights-of-way coordinated with WSSC and other utility companies where applicable., U.S. Army Corps of Engineers, Metropolitan Washington Council of Governments



**MONTGOMERY COUNTY DEPARTMENT OF PARKS**  
THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

MCPB Agenda Item 5  
April 16, 2020

**MEMORANDUM**

**Date:** April 7, 2020

**TO:** Montgomery County Planning Board

**VIA:** Michael F. Riley, Director of Parks *MR*  
Miti Figueredo, Deputy Director, Administration *mf*  
John Nissel, Deputy Director, Operations *JN*  
Andrew Frank, Chief, Park Development Division *RAF*

**FROM:** Carl Morgan, CIP Manager, Park Development Division *CM*

**SUBJECT:** FY21 Capital Budget and FY21-26 Capital Improvements Program, State Funding: Bond Bills and Program Open Space, Contributions

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**Staff Recommendation**

Approve amendments to the proposed FY21-26 Capital Improvements Program (CIP) and transmit to the County Executive and County Council.

- **Bond Bills FY21** – Add appropriation for \$1,050,000 of State Aid funding in the following capital projects:
  - \$200,000, Planned Lifecycle Asset Replacement: Local Parks--Play Equipment (P998703)
  - \$100,000, Trails: Natural Surface & Resource-based Recreation (P858710)
  - \$400,000, Acquisition: Local Parks (P767828)
  - \$350,000, Planned Lifecycle Asset Replacement: Local Parks--Minor Renovation (P998702)
- **Program Open Space FY21** – Staff may present an additional recommendation at the Planning Board Meeting on April 16, 2020. At the time of printing this report, final numbers have not yet been verified by the Department of Natural Resources.
- **Contributions FY21** – Add appropriation for \$800,000 of Contributions funding into the following capital projects:
  - \$600,000 Stream Protection (P818571)
  - \$200,000 Trails: Natural Surface & Resource-based Recreation (P858710)
- **Current Revenue, FY21** – Reduce the appropriation request by \$485,000 of Current Revenue: General funding in FY21 in the Planned Lifecycle Asset Replacement: Non-Local Parks, Minor



Renovations (P998708) capital project and request that the Council add this to the Tier 1 group of funding restorations identified by the County Council on March 10, 2020.

### **Background**

Since the County Council last reviewed the FY21-26 Capital Improvements Program for Parks on March 10, 2020:

- The General Assembly adjourned Sine Die on March 18, 2020. Included in their work were awards of State Aid through bond bills totaling \$1.05 million and an allocation (tentative) of \$9.52 million<sup>1</sup> in Program Open Space (POS) funding
- The Parks Department has determined readiness to spend \$800k in Contributions funding it recently received from the Congressional Country Club for water quality related projects in the vicinity of the site
- The Montgomery County Executive released additional recommendations to the FY21-26 CIP with his transmittal of the FY21 Recommended Operating Budget on March 16, 2020 that included additional reductions of \$485,000 to Current Revenue: General.

In order to receive and spend State revenues and contributions, the CIP will need to be amended to include appropriations for the funding. Additionally, before the Council considers the County Executive's recommendations to the CIP, they would like a response from the Planning Board regarding the amendments.

Staff will discuss the above in two sections

- Additional Appropriations
- Response to the County Executive's Additional Recommendations

### **Additional Appropriations**

The Current CIP as proposed and tentatively approved by the County Council requires additional appropriation for

- Bond Bills awarded by the State in FY21
- FY21 Program Open Space allocation for Montgomery County
- Contributions received from the Congressional Country Club as per Final Forest Conservation Plan Amendment No. CBA-1206

#### *Bond Bills*

In order to receive and spend these additional revenues, the proposed CIP must be amended to include appropriation for "State Aid" in the following CIP Projects:

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<sup>1</sup> This is the amount that was included in the Governor's budget. At the time of printing this report for the Planning Board, staff is still conferring with the Department of Natural Resources on the final allocation as it is determined by a complex formula and a series of re-payments from prior years where the state diverted revenues to fund other parts of the State budget. Staff will return to the Board with final numbers.

CIP Project/PDF	Project		Amount
<b>Panned Lifecycle Asset Replacement: Local Parks--Play Equipment (P998703)</b>	Olney Family Neighborhood Park	To provide an additional playground facility to meet active recreation needs for the community	\$200,000
<b>Trails: Natural Surface &amp; Resource-based Recreation (P858710)</b>	Fairland Recreational Park	To establish a natural surface bike trail skills track to serve a wide range of users with varying skill levels.	\$100,000
<b>Acquisition: Local Parks (P767828)</b>	Willet Branch Greenway	To acquire land to create the planned Willett Branch Greenway in the Westbard community.	\$400,000
<b>Planned Lifecycle Asset Replacement: Local Parks--Minor Renovation (P998702)</b>	Long Branch-Garland Neighborhood Park	To replace the playground and provide additional neighborhood amenities within the park, including improved paved trail connections and green space.	\$350,000
<b>Total</b>			<b>\$1,050,000</b>

More detailed information can be found on these Bond Bills starting on **page ©1**

#### *Program Open Space*

As of the date of publishing this memo, the Department of Natural Resources has not yet verified the final numbers for Program Open Space for Montgomery County<sup>2</sup>. Once that is available, the Department will review whether the CIP has sufficient appropriation to spend the funds or whether we need to request additional appropriation.

Should POS revenue exceed appropriation, staff will return to the Planning Board with a recommendation to amend the proposed CIP.

#### *Contributions*

On September 26, 2019, Congressional Country Club, Inc. made a payment to M-NCPPC of \$800,000 in connection with the July approval of Final Forest Conservation Plan (FCP) Amendment No. CBA-1206<sup>3</sup>. The funding fulfills the following condition of the FCP amendment:

Prior to the start of any clearing, grading, or demolition on the Property, the Applicant must identify and provide funding for the costs associated with a watershed enhancement project within the Cabin John Creek Watershed. The project location and scope must be coordinated with M-NCPPC Parks Department Staff. The amount of funding by the Applicant for the watershed enhancement project must not exceed \$800,000.

<sup>2</sup> In January 2020 Governor Hogan included Program Open Space funding in the state budget that would allocate \$9.52 million to Montgomery County.

<sup>3</sup> The FCP Amendment No. CBA-1206 allowed for a redesign of the Blue Course to improve playability and to bring the course up to Professional Golf Association standards for hosting tournaments.

The funds will be used for both trail improvement and environmental enhancement projects. The trail improvements may include features such as a crosswalk with a flashing beacon, re-routing of existing natural surface trails, trail bridge replacements, etc. The environmental enhancements may include stream restoration, slope stabilization, floodplain restoration and enhancements, riparian plantings, NNI removal, outfall stabilization, microtopography, impervious surface removal, and other similar improvements.

For the Department to spend these funds, the proposed CIP must be amended to include appropriation for "Contributions" in the Stream Protection (P818571) capital project and the Trails: Natural Surface & Resource-based Recreation (P858710) capital project as broken out in the Staff recommendation at the beginning of the report.

### **Response to the County Executive's Additional Recommendations**

On March 16, 2020, the Montgomery County Executive released additional recommendations to the FY21-26 CIP with his transmittal of the FY21 Recommended Operating Budget. The recommendations include

- **Funding for school athletic fields** - Adding \$1.2 million in Current Revenue: CUPF for athletic field renovations at school sites, \$600,000 in FY21 and FY22 respectively in the Ballfield Initiatives (P008720) capital project
- **Funding switch for water quality projects** – Replacing some State loan funding to Current Revenue: Water Quality Protection Fund in the Stream Protection: SVP (P818571) capital project to move forward FY20 and 21 projects that have been on hold while the while the Department continues to coordinate with the State of Maryland through the loan process
  - FY20 (FY19-24 CIP): \$800,000
  - FY21: \$1,500,000
- **Additional reductions in FY21** - Reducing Current Revenue: General funding \$485,000 in FY21 (no specific project was identified by the County Executive)

The first two recommendations are positive news for the Department. As such, staff recommends these two CIP amendments to the Board for approval.

The last recommendation is a challenge. On January 23, 2020 and after Planning Board review, the Department responded to the first request of the County Executive to reduce current revenue funding in all six years of the CIP in the following projects:

- Restoration of Historic Structures (P808494), \$830,000
- PLAR: NL - Minor Renovations (P998708), \$1,512,000

These reductions represent the current revenue increases that the Department requested in the new CIP to address a backlog of projects. However, the reductions at least maintain funding levels in the currently approved CIP.

When considering the County Executive's second request of March 16, 2020 to reduce current revenue further in FY21, the Department has at least two options; reduce PLAR: NL - Minor Renovations further or reduce funding in two or more other projects that include



- ADA Compliance: Non-Local Parks
- Facility Planning: Non-Local Parks
- PLAR: NL - Park Building Renovations
- Pollution Prevention
- Restoration of Historic Structures
- Small Grant/Donor-Assisted Capital Improvements
- Trails: Natural Surface & Resource-based Recreation

While any reduction is unfortunate, if applied to the PLAR: NL - Minor Renovations capital project, it could still maintain a slight increase of \$160,000 between FY20 and FY21<sup>4</sup>. Alternatively, if the reductions are applied to any other projects funded with current revenue, it would reduce them below levels currently approved levels in the adopted FY19-24 CIP.

If the Council requires this reduction, staff recommends that it be applied to the PLAR: NL - Minor Renovations. However, staff would also recommend that when transmitting this to the County Council as a non-recommended reduction that the Board request the Council add this to the Tier 1 group of funding restorations they identified on March 10, 2020. The Council's other Tier 1 restorations include funding increases in the following capital projects:

- Trails: Hard Surface Renovation (P888754) - \$350,000 (FY21-23)
- Trails: Natural Surface & Resource-based Recreation (P858710) - \$800,000 (FY21-26)
- Vision Zero (P871905) - \$400,000 (FY21-22)

For reference, a summary of the FY21-26 CIP as tentatively approved and amended by the County Council on March 10, 2020 is provided on **page 4**.

### **Conclusion**

Staff seeks approval of recommendations outlined in this report that would amend the Department's submission of the FY21-26 Capital Improvements Program (CIP).

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<sup>4</sup> In the approved FY19-24 CIP, Current Revenue: General funding in this Capital Project for FY20 is \$1.703 million. The County Executive's recommendation would fund Current Revenue General in FY21 at \$1.863 million. The approved FY 19-24 CIP funds FY21 at \$2.348 million. The Department's request in November 2019 was \$2.6 million

## FY21 Bond Bills



The General Assembly adjourned Sine Die on March 18, 2020. Their work included awards of State Aid through bond bills totaling \$1.05 million:

### **Olney Family Neighborhood Park**

**Award** \$200,000

**Description** To provide an additional playground facility to meet active recreation needs for the community.

Olney Family Neighborhood Park is a 27-acre park located in Olney, Maryland, acquired by Montgomery Parks in 1970. Its recreational features include two playgrounds, a ballfield, multi-use field, and a picnic area. The purpose of the project is to introduce a playground in Olney Family Neighborhood Park within proximity to one that was removed in 2018 due to it being located in a secluded, perennially wet natural area with no access to maintain the dated equipment. Montgomery Parks will install a new playground and improve the access to the Park, providing a much requested new amenity for the members of the surrounding community to enjoy.

**Matching Funds Source** Panned Lifecycle Asset Replacement: Local Parks--Play Equipment (P998703)

**District** 14

**Sponsors** Del. Craig Zucker

### **Fairland Recreational Park**

**Award** \$100,000

**Description** To establish a natural surface bike trail skills track to serve a wide range of users with varying skill levels.

Fairland Recreational Park is a 322-acre park located in District 14 in Montgomery County. The purpose of this project is to establish a natural-surface bike trail skills park to serve a wide range of users with varying skill levels. Trails, both paved and natural surface, are the top ranked Park amenities in the County and promote healthy communities. This project will provide a premiere outdoor recreation facility that will serve

neighbors in a part of the County with a need for additional trails and will draw visitors from the entire county and beyond.

**Matching Funds Source** Trails: Natural Surface & Resource-based Recreation (P858710)

**District** 14

**Sponsors** Del. Eric Luedtke, Del. Craig Zucker

## **Willet Branch Greenway**

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**Award** \$400,000

**Description** To acquire land to create the planned Willett Branch Greenway in the Westbard community.

Montgomery Parks plans to acquire land to create the future Willett Branch Greenway in the Westbard community. The purpose of the Greenway is to transform a degraded, channelized stream into a community amenity. The Greenway will improve the ecological functioning of the Willett Branch stream, and thus the connected Little Falls watershed, the Potomac, and the Chesapeake Bay. The Greenway will also provide greatly needed pedestrian and bicycle linkages across the Westbard area and between the two existing linear parks in the area (the Little Falls Stream Valley and Capital Crescent Trail). The Greenway will feature a naturalized stream, trails, forested areas, interpretive signage, public art and seating.

**Matching Funds Source** Acquisition: Local Parks (P767828), Legacy Open Space (P018710)

**District** 16

**Sponsors** Sen. Susan Lee, Del. Marc Korman, Del. Mark Chang

## **Long Branch-Garland Neighborhood Park**

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**Award** \$350,000

**Description** To replace the playground and provide additional neighborhood amenities within the park, including improved paved trail connections and green space.

Long Branch-Garland Neighborhood Park serves a densely populated, lower-income and ethnically diverse community. The 32-year old playground is in poor condition and needs to be renovated. The purpose of the project is to replace the playground and provide additional neighborhood amenities within the park, including improved paved trail connections and green space. The funding from the State will upgrade the park for families within the neighborhood several years earlier than would otherwise occur with traditional funding.

**Matching Funds Source** Planned Lifecycle Asset Replacement: Local Parks--Minor Renovation (P998702)

**District** 20

**Sponsors** Sen. Will Smith, Del. David Moon, Del. Charkoudian

## Status of the FY12-26 CIP for Parks



As the County Council continues to respond to the COVID-19 outbreak the budget situation will likely continue to change before the Capital Improvements Program (CIP) is adopted in May. The Council's most recent review of the CIP for Parks took place on March 10, 2020. Council approved amendments to the Department's CIP submission include:

- Creating a Legacy Urban Space (P872104) capital project, \$150 million with \$18 million in FY21-26 funded with Program Open Space transferred from the Acquisition: Local Parks (P767828) and Acquisition: Non-Local Parks (P998798)
- Increasing Funding for Trails
  - Trails: Hard Surface Renovation (P888754) - \$350k (FY21-23)
  - Trails: Natural Surface & Resource-based Recreation (P858710) - \$800k (FY21-26)
- Increasing funding for the Vision Zero (P871905) capital project - \$400k (FY21-22)
- Adding a new CIP project Blair HS Field Renovations and Lights (P872105) to renovate Blair HS Fields, \$2.9 million (FY22-23)
- Restoring funding for Ovid Hazen Wells Recreational Park (P871745) - \$3 million that would have been reduced to meet County Executive reductions requested on January 15, 2020<sup>1</sup>
- Restoring FY22 funding of \$250k to Brookside Gardens Master Plan Implementation (P078702) that would have been delayed to FY23 to meet County Executive reductions requested on January 15, 2020
- Restoring FY26 Funding of \$620k to Northwest Branch Recreational Park-Athletic Area (P118704) that would have been delayed due to reductions to meet County Executive reductions requested on January 15, 2020
- Acquisition: Local Parks (P767828) – transferring \$1 million Program Open Space to FY22 from the delay of Little Bennett Day Use Area to FY27 or beyond to meet County Executive reductions requested on January 15, 2020
- Black Hill Regional Park: SEED Classroom (P872101)
  - Approving the Department's reduced scope and budget of the project, \$450k reduction
  - Transferring in \$250k of FY20 State Aid appropriation from the Minor New Construction - Non-Local Parks (P998763) capital project
- Approving a funding switch of \$2.137 million in the S. Germantown Recreational Park: Cricket Field (P871746) from GO Bonds to Program Open Space to meet County Executive reductions requested on January 15, 2020 to meet County Executive reductions requested on January 15, 2020
- Wheaton Regional Park Improvements (P871904) - Funding Switch FY26, \$360k, from GO Bonds to POS and Accelerated \$250k GO Bonds into FY24
- Delaying all funding beyond FY26 for the Little Bennett Regional Park Day Use Area (P138703) capital project, \$8.176 million to meet County Executive reductions requested on January 15, 2020

<sup>1</sup> In addition, this includes switching \$2.9 million of GO Bond funding with Program Open Space that was made available by the delay of the Little Bennett Regional Park Day Use Area (P138703) capital project beyond FY26

- Delaying funding of Athletic Field Renovations at public school sites until Operating Budget discussions in April in the Ballfield Initiatives (P008720) capital project, \$3.6 million<sup>2</sup>
- Reducing Legacy Open Space (P018710) by \$1.636 million (FY21-22) responding to CIP reductions requested by the County Executive on January 15, 2020
- Reducing Planned Lifecycle Asset Replacements: NL - Minor Renovations (P998708) by \$1.512 million responding to CIP reductions requested by the County Executive on January 15, 2020
- Reducing Restoration of Historic Structures (P808494) by \$830k responding to CIP reductions requested by the County Executive on January 15, 2020

This brings the Department's original request of \$253.3 million in November 2019 to \$242.5 million.<sup>3</sup>

<sup>2</sup> However, on March 16, 2020, the County Executive recommended funding the project in FY21 and FY22 with Current Revenue: Community Use of Public Facilities funding, \$600k each year. This is still to be discussed by the County Council.

<sup>3</sup> The currently approved FY19-24 CIP is \$243.7 million.