MEMORANDUM

June 18, 2019

TO:

Government Operations and Fiscal Policy Committee

FROM:

Robert H. Drummer, Senior Legislative Attorney

SUBJECT:

Expedited Bill 9-19, Consolidated Retiree Health Benefits Trust - Delegation of

Duties

PURPOSE:

Worksession - Committee to make recommendations on Bill

Expected attendees:

Linda Herman, Executive Director of the Board of Trustees

Expedited Bill 9-19, Consolidated Retiree Health Benefits Trust – Delegation of Duties, sponsored by Lead Sponsor Council President Navarro at the request of the Board of Trustees for the Consolidated Retiree Health Benefits Trust, was introduced on April 2, 2019. A public hearing was held on April 30 at which the lone speaker, Linda Herman testified on behalf of the Board of Trustees.¹

Bill 9-19 would allow the Board of Trustees to delegate certain duties as set forth in its written policies. The Bill would permit the Board to delegate duties if it deems it appropriate and consistent with its fiduciary duties. This would better align the roles and responsibilities of the Board and its Staff in the oversight of the investment program and further enhance the efficiency of the operation of the program. The goal of the Bill is to provide the Board with the necessary authority to meet its fiduciary duties in overseeing the investment program in the appropriate manner.

Background

Bill 24-12, Board of Investment Trustees – Consolidated Retiree Health Trust Board of Trustees – Delegation – Attendance, authorized the Board of Investment Trustees, which oversees the investment program for the County's retirement plans, to delegate its duties to the Executive Director or a similarly situated County employee. Bill 9-19 would provide the same enabling authority for the Board of Trustees for the Consolidated Retiree Health Trust Board. OMB estimated that the Bill would not have a fiscal impact on the County (©5-6). Finance estimated the Bill would have no economic impact on the County (©7). The County Attorney's Office found no legal issues with the Bill (©9).

Other search terms: Board of Trustees, Trust Management Fund

¹#MoCoRetireeHealthTrust

Public Hearing

The lone speaker at the April 30 public hearing, Linda Herman, Executive Director of the Board of Trustees, supported the Bill on behalf of the Board (©8).

Discussion

1. How does the Board operate?

County Code §33-160 establishes the Consolidated Retiree Health Trust Board of Trustees CRHTBT as a 19 member Board with the 13 members of the Board of Investment Trustees (BIT) who oversee the retirement plans investments with an additional 6 members from Montgomery County Public Schools and Montgomery College. The following members of the BIT are also on the CRHTBT:

- a. the Director of Management and Budget;
- b. the Director of Finance;
- c. the Director of Human Resources;
- d. the Executive Director of the County Council;
- e. a representative nominated by the union representing employees in the OPT and SLT bargaining units (MCGEO);
- f. a representative nominated by the union representing fire and rescue employees (IAFF);
- g. a representative nominated by the union representing police employees (FOP);
- h. an active employee who is not a member of a bargaining unit;
- i. a retired County employee;
- j. 2 members of the public recommended by the Council who are knowledgeable in pensions, investments, or financial matters; and
- k. 2 members of the public recommended by a citizens group in the County who are knowledgeable in pensions, investments, or financial matters.

The additional members of the CRHTBT are:

- (A) a designee of the MCPS Superintendent;
- (B) an active employee of the Montgomery County Public Schools who is a member of a bargaining unit;
- (C) a retiree of the Montgomery County Public Schools;
- (D) a designee of the President of Montgomery College;
- (E) an active employee of Montgomery College who is a member of a bargaining unit; and
- (F) a retiree of Montgomery College.

The Board is supported by a professional staff that includes an executive director and 3 Co-Investment Officers, 1 portfolio manager, 1 investment analyst, and 1 compliance analyst. Each of these staff members (except for the compliance analyst and the investment analyst who has passed level 1 of the CFA certification) are chartered financial analysts. See the organization chart for the County Retirement Plans at ©19. The Board also retains various independent

consultants for investment advice and receives legal advice from the County Attorney's Office and outside counsel. The Board has adopted written policies governing investments and the procurement of other service providers. The Board currently oversees the investment of approximately \$1 billion.

The current division of responsibilities for governance between the Board, the staff, and independent consultants is described at ©22. The current division of responsibilities for investment decisions is described at ©21. Investment decisions begin with the Board's adoption of general investment policies and strategies for asset allocation. Implementing the asset allocation requires the selection of investment managers. The largest impact the Board has on the investment program is through setting the asset allocation. The Board estimates that approximately 86% of returns over the last 10 years were due to asset allocation rather than investment manager selection. See ©14.

Investment of retirement assets has grown more complicated in recent years as additional asset classes have been added to the portfolio. In 2008 when the Trust was created, the Board had investments across 4 different asset classes. In 2019, the list of asset classes and strategies used by the Board had grown to 10. See ©15. As the number of asset classes and investment strategies has grown, the amount of expertise needed to make investment choices has grown. The Board has responded by delegating certain tasks to the professional staff while still retaining the final approval of new investment managers. In 2008, the Board delegated authority to the professional staff to select a new investment manager for final Board approval.

2. What type of authority would the Board consider delegating if the Bill is enacted?

The Bill is an enabling act that would permit, but not require, the Board to delegate duties it deems prudent, consistent with its fiduciary duty. If the Bill is enacted, the final decision on what types of decisions should be delegated to professional staff would be made by the Board and documented in a written policy. The Board has already delegated some decisions to its professional staff, including the negotiation and execution of contracts. This would be consistent with some of the larger pension systems, such as the Maryland State Retirement and Pension System, and the County's pension system, as well as many corporate, endowment, and Taft Hartley plans. The Board of Trustees for the Maryland State System has delegated the decision to hire and fire individual investment managers to the Chief Investment Officer.²

Each trustee has a fiduciary duty to "act with the care, skill, prudence, and diligence under the circumstances that a prudent person acting in a similar capacity and familiar with the same matters would use to conduct a similar enterprise with similar purposes." See Code §33-163(a). This duty of prudence may require a fiduciary to delegate certain duties to a person with specialized expertise, retaining oversight, if the fiduciary lacks the expertise to make an informed decision. The growing complexity of the investment universe may be placing unreasonable requirements on a Board member who is not an investment professional, absent the authority to delegate certain decisions. The method used by the Board to select a new investment manager is described at ©20. The Board recognized the complexity of this decision in 2008 when it authorized the professional

² See the Maryland Investment Policy Manual at:

staff to select a new manager for final approval by the Board rather than interviewing a short list of finalists selected by the professional staff. Bill 9-19 would authorize the Board to take the final step to delegate this decision to the professional staff. **Council staff recommendation:** approve the Bill as introduced.

ŕ

| This packet contains: | Circle # |
|--|----------|
| Expedited Bill 9-19 | 1 |
| Legislative Request Report | 3 |
| Fiscal and Economic Impact statement | 5 |
| Board of Trustees Testimony | 8 |
| County Attorney Bill Review Memorandum | 9 |
| Governance - Delegation Presentation | 10 |

F:\LAW\BILLS\1909 Consolidated Retiree Health Benefits\GO Memo.Docx

| Expedited Bill No. 9-19 |
|---|
| Concerning: Consolidated Retiree Health |
| Benefits Trust - Delegation of Duties |
| Revised: March 26, 2019 Draft No. 2 |
| Introduced: April 2, 2019 |
| Expires: October 2, 2020 |
| Enacted: |
| Executive: |
| Effective: |
| Sunset Date: None |
| Ch. Laws of Mont. Co. |

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President Navarro at the Request of the Board of Trustees for the Consolidated Retiree Health Benefits Trust

AN EXPEDITED ACT to:

- (1) authorize the Board of Trustees to delegate certain duties to certain County employees in its written polices and procedures; and
- (2) generally amend the laws governing the management of the Consolidated Retiree Health Benefits Trust.

By amending

Montgomery County Code Chapter 33, Personnel and Human Resources Sections 33-160 and 33-162

Boldface
Underlining
Single boldface brackets]
Double underlining

[[Double boldface brackets]]

* * * *

Heading or defined term.

Added to existing law by original bill.

Deleted from existing law by original bill.

Added by amendment.

Deleted from existing law or the bill by amendment.

Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

| 1 | Sec. | 1. Sections 33-1 | 60 and 33 | 162 ai | e amended as follows: | |
|---|----------------|-----------------------|---------------|----------|-----------------------------------|-----------|
| 2 | 33-160. Bo | oard of Trustees. | | | | |
| 3 | | | * | * | * | |
| 4 | (e) | Written policies | . The Board | d mus | establish written policies to ac | lministe |
| 5 | | and invest the fi | unds created | d by th | is Article and to transact the bu | siness of |
| 6 | | the Trust Fund. | Any delega | ation c | f duties by the Board under Se | ction 33- |
| 7 | | 162 must be spe | ecified in w | ritten j | policies and procedures. | |
| 8 | | | * | * | * | |
| 9 | 33-162. Tru | ust Fund manage | ment. | | | |
| 0 | | | * | * | * | |
| 1 | <u>(k)</u> | Delegation of D | uties. The E | Board : | may delegate its duties to the E | xecutive |
| 2 | | Director or a sir | nilarly situa | ted Co | ounty employee as it deems ap | propriate |
| 3 | | and consistent w | ith its fiduc | iary dı | ties in a written policy and proc | edure. If |
| 4 | | the Board has pr | udently del | egated | its duties and monitored the de | legation, |
| 5 | | the trustees must | not be liabl | e for a | n act or omission made by its de | elegate. |
| 6 | Sec. | 2. Expedite | d Effective | Date | | |
| 7 | The | Council declares | that this | legisla | tion is necessary for the im | ımediate |
| 8 | protection o | of the public intere | st. This Ac | t takes | effect on the date on which it l | oecomes |
| 9 | law. | | | | | |
| 0 | Approved: | | | | | |
| | | | | | | |
| 1 | | | | | | |
| | • | ro, President, County | y Council | , | Date | |
| 2 | Approved: | | | | | |
| 3 | | | | | | |
| - | Marc Elrich. O | County Executive | | | Date | |
| | -7 | • | | | | |

LEGISLATIVE REQUEST REPORT

Expedited Bill 9-19, Consolidated Retiree Health Benefits Trust - Delegation of Duties

DESCRIPTION: The Bill amends the law governing the Consolidated Retiree Health

Benefits Trust to allow the Board of Trustees, which oversees the investment program, to delegate certain duties as it deems appropriate and consistent with its fiduciary duties in written

policies and procedures.

PROBLEM: The Bill would permit the Board to delegate duties if it deems it

appropriate and consistent with its fiduciary duties This would better align the roles and responsibilities of the Board and its Staff in the oversight of the investment program and further enhance the

efficiency of the operation of the program.

GOALS AND

OBJECTIVES: The goal of the Bill is to provide the Board with the necessary

authority to meet its fiduciary duties in overseeing the investment

program in the appropriate manner.

COORDINATION: The Board of Trustees and the County Attorney's Office have

reviewed this Bill.

FISCAL IMPACT: Office of Management and Budget

ECONOMIC

IMPACT: Finance

EVALUATION: To be done.

EXPERIENCE

ELSEWHERE: Bill 24-12, permitted the Board of Investment Trustees, which

oversees the investment program for the County's retirement plans, to delegate its duties to the Executive Director or a similarly situated County employee. The County's Chief Administrative Officer, in his role as Plan Administrator, currently has the authority within the

Code to delegate his duties.

SOURCE OF

INFORMATION: Linda Herman, Board of Trustees

Amy Moskowitz, Office of the County Attorney

APPLICATION WITHIN

MUNICIPALITIES: N/A

PENALTIES:

N/A

F:\LAW\BILLS\1909 Consolidated Retiree Health Benefits\LRR .Docx

Fiscal Impact Statement Expedited Bill XX-19 Consolidated Retiree Health Benefits Trust - Delegation

1. Legislative Summary.

The proposed bill amends the County's retirement law to allow the Board of Trustees, which oversees the investment programs for the Consolidated Retiree Health Benefits Trust, to delegate certain duties to the Board's Executive Director as it deems appropriate and consistent with its fiduciary duties and its written policies and procedures.

An estimate of changes in County revenues and expenditures regardless of whether
the revenues or expenditures are assumed in the recommended or approved budget.
Includes source of information, assumptions, and methodologies used.

The bill is not estimated to have a fiscal impact.

3. Revenue and expenditure estimates covering at least the next 6 fiscal years. See #2.

4. An actuarial analysis through the entire amortization period for each bill that would affect retiree pension or group insurance costs.

Not applicable.

5. Later actions that may affect future revenue and expenditures if the bill authorizes future spending.

Not applicable.

6. An estimate of the staff time needed to implement the bill.

No additional staff time is needed to implement the bill.

7. An explanation of how the addition of new staff responsibilities would affect other duties.

No new staff responsibilities are created as a result of this bill.

8. An estimate of costs when an additional appropriation is needed.

Not applicable.

9. A description of any variable that could affect revenue and cost estimates.

Not applicable.

10. Ranges of revenue or expenditures that are uncertain or difficult to project.

Not applicable.

11. If a bill is likely to have no fiscal impact, why that is the case.

The delegation provision has no impact on revenues and does not generate any additional expenditures.

3/26/19/ Date

12. Other fiscal impacts or comments.

Not applicable.

13. The following contributed to and concurred with this analysis:

Corey Orlosky, Office of Management and Budget

Richard S. Madaleno, Director

Office of Management and Budget

Economic Impact Statement Bill xx-19 Consolidated Retiree Health Benefits Trust

Background:

Expedited Bill xx-19 would:

- (1) allow the Board of Trustees to delegate certain duties as set forth in its written policies and procedures; and
- (2) generally amend the laws governing the Consolidated Retiree Health Benefits Trust.

The Bill would permit the Board to delegate duties if it deems it appropriate and consistent with its fiduciary duties, resulting in a better alignment of the roles and responsibilities of the Board and its Staff in the oversight of the investment program and to further enhance the efficiency of the operation of the program.

1. The sources of information, assumptions, and methodologies used.

There were no sources of information, assumptions, or methodologies needed in the formulation of this economic impact statement.

2. A description of any variable that could affect the economic impact estimates.

There are no variables that could affect the economic impact estimates from this legislation. The goal of the legislation is to provide the Board with the necessary authority to meet its fiduciary duties in overseeing the investment program in the appropriate manner.

3. The Bill's positive or negative effect, if any on employment, spending, savings, investment, incomes, and property values in the County.

The Bill will have no effect on employment, spending, savings, investment, incomes, or property values in the County.

4. If a Bill is likely to have no economic impact, why is that the case?

Please see paragraph 3.

5. The following contributed to or concurred with this analysis:

David Platt, Dennis Hetman - Department of Finance.

Alexandre Espinosa, Director Department of Finance 3/26/2019

TESTIMONY FOR EXPEDITED BILL 9-19E, CONSOLIDATED RETIREE HEALTH BENEFITS TRUST – DELEGATION OF DUTIES

Good afternoon, for the record, I am Linda Herman, Executive Director of the Montgomery County Employee Retirement Plans. I am here today on behalf of the Board of Trustees, who oversee the assets of the Consolidated Retiree Health Benefits Trust (CRHBT), to testify in support of Bill 9-19E.

The proposed Bill would amend the County Code to permit the Board to delegate its duties as the Board deems appropriate and consistent with its fiduciary duties and its written policies and procedures. In 2012 the Council approved similar legislation for the Board of Investment Trustees who oversee the County's retirement plans.

The County Code establishes the Board of Trustees and provides the Board the power to invest the assets of the CRHBT and describes other actions to be taken. The Board has been advised by its legal counsel that the delegation of its duties is permitted under common law. However, the Board's counsel has advised them that the delegation authority should be provided in its governing document, the County Code. Numerous retirement plans, including the County's retirement plans and the Maryland State Retirement and Pension System, currently provide for the Boards, overseeing the investment of trust fund assets, to delegate certain functions to staff. This bill would allow for a similar delegation of duties by granting the Board the authority to delegate as it deems appropriate and consistent with its fiduciary duties and its written policies and procedures. The Board will retain the authority to grant or remove the delegation as it deems prudent.

We look forward to working with the Council in its deliberations on this legislation.



OFFICE OF THE COUNTY ATTORNEY

Marc Elrich
County Executive

Marc P. Hansen County Attorney

MEMORANDUM

TO:

Linda Herman, Executive Director

Montgomery County Employee Retirement Plans

THRU:

Edward Lattner, Chief

Division of Government Operations, OCA

FROM:

Amy Moskowitz, Associate County Attorney

DATE:

April 4, 2019

RE:

Bill 9-19E

Our office was asked to comment on Bill 9-19E which permits the Board of Trustees of the Consolidated Retiree Health Benefits Trust to delegate its duties to the Executive Director or a similarly situated employee.

Per your request and the Board of Trustees' action, our office prepared the Bill. Council staff made no changes. There are no legal issues.

CC Robert Drummer, Senior Legislative Attorney
Marc Hansen, County Attorney
Dale Tibbitts, Special Assistant to the County Executive
Tammy Seymour, OCA
Lisa Austin, OCE

Attachment – K 3/22/19



Governance - Delegation

March 2019

Consolidated Retiree Health Benefits Trust



Delegation Overview

- What is a delegation?
 - Delegation is the act of empowering one party to act for another party.
- Delegation ≠ abdication
 - □ Fiduciary duty to monitor and appoint delegates prudently.
- Fiduciaries should consider delegating due to:
 - Complexity of investments;
 - Lack of time for full consideration of all aspects of an investment;
 - Lack of experience/education with respect to investments; or
 - Administrative purposes (ex: signatory authority).
- An "effective delegation" means that the delegator is only responsible to ensure that the delegate acted appropriately.
 - According to the County Code: "If the Board has prudently delegated its duties and monitored the delegation, the trustees must not be liable for an act or omission made by its delegate."



Duty of Prudence – County Code

Montgomery County Code 33-163a3 - A fiduciary must discharge the fiduciary's duties regarding the trust with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims.

Adherence to this statute includes:

- Focusing on conduct how was the investment chosen & what the process was rather than what was the result.
- Examining the scope and diligence of the fiduciary's investigation.
- Requiring the standard of one familiar with the topic under consideration, not the standard of a lay person.
- Requiring the fiduciary to seek expert advice if a fiduciary lacks experience/education with regard to a particular matter.

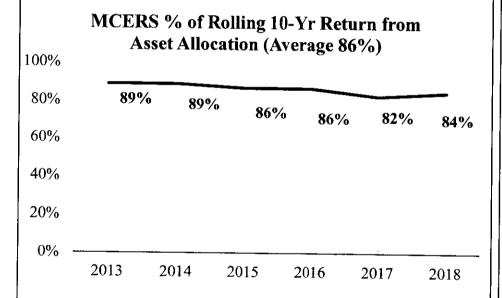


Prudent Delegation

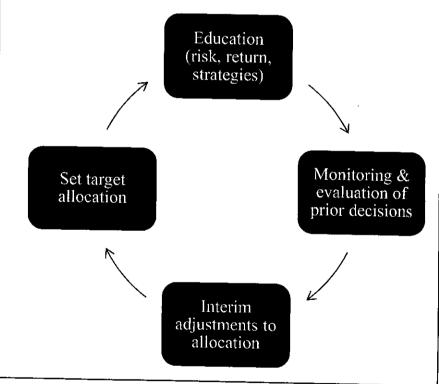
- Determining what to delegate?
 - Prior Board discussions:
 - Signing legal agreements/modifications
 - Hiring/termination of investment managers
 - Hiring re-up managers
- Evaluating a delegate
 - Executive Director with unanimous IC approval (ERS only)
- Establishing processes and procedures
 - Processes, procedures and reporting are in place for delegation as the ERS Board has delegated the hiring/firing of investment managers to the Executive Director since 2013.
 - CRHBT delegated signing for all contracts to the Executive Director in 2017.
- Independent monitoring
 - The delegation includes a requirement that the investment manager cannot be hired without concurrence from the consultant.

Impact of Decisions

Based on the ERS, the largest impact the Board has on the investment program has been through setting the asset allocation.



Although the asset allocation decision is made only periodically, the effort must be ongoing and iterative to maximize the likelihood of a good decision:





Trustee Challenges

Over the past ten years the Board has added numerous asset classes and strategies as shown in the table below:

| | <u>At</u> | <u>At</u> |
|------------------------|---------------|-------------------|
| | June 30, 2008 | December 31, 2018 |
| Equities | X | X |
| Fixed Income | | X |
| Inflation-Linked Bonds | X | X |
| Commodities | | X |
| Private Equity | | X |
| Private Real Assets | | X |
| Private Debt | | X |
| REITs | . X | X |
| MLPs/Infrastructure | | X |
| Hedge Funds | | \mathbf{x} |

These additions result in the following challenges:

- Expanded knowledge of asset classes and markets
- Increased manager evaluation & monitoring
- Enhanced technical nature of investments places less emphasis on inperson presentations.
- Acting quickly due to the volatility in investments and opportunities

Delegation Benefits

- Delegating manager selection/termination to the Executive Director will:
 - Allow the Board to focus on strategic initiatives such as:
 - Investment Policies
 - □ Asset Allocation/Risk Budget
 - □ Governance Monitoring and Evaluation
 - Investment Monitoring and Evaluation
 - Provide both investment and operational staff the flexibility to plan their work flow based on manager's fundraising schedules. This will allow for a better allocation of staff work effort and minimize the risk of missed opportunities such as:
 - □ Whitehorse
 - □ Kimmeridge
 - □ Juniper Fund III (allocation cut)
 - Indemnify the Board from being required to identify the best manager within challenging strategies (i.e. aircraft leasing, preferred secondaries capital, Canadian residential development, global mining, and sector specialists within healthcare and technology).

Staff - Roles & Responsibilities

Executive Director/Staff Investment Committee/Staff

- Provides required reporting to the Board as outlined in the Governance Documents
- Hires, monitors and fires external investment managers with input from Board consultants (ERS only)
- Establishes investment guidelines for external investment managers
- Discretionary rebalancing back to allocation targets established by the Board
- Executive Director executes all agreements and amendments to agreements (both Boards)

Board Counsel - Internal & External

- Reviews all investment manager agreements and amendments to agreements as to form and legality and signs all documents acknowledging the approval
- Provides Board with quarterly report on all executed contracts and amendments (ERS only)

Consultants/Custodian Bank/Other Vendors

- Acts independently and reports directly to the Board
- Board assigns work plan, monitoring and reporting requirements
- Works with Staff in the evaluation of asset allocation, strategies, and managers.



Staff Investment Committee

Composition:

- Executive Director (Linda Herman)
- > CFO (Yan Yan)
- Compliance Manager (pending approval)
- Compliance Analyst (Priti Mehta)

- ➤ 3 Co-CIOs-(Marc Esen, John Feketekuty, Pat Paoli)
- ➤ Investment Officer (Kevin Killeavy)
- ➤ Investment Analyst (Darrin Arbaugh)

Structure:

- Elected Officers (quarterly)
 - Chair sets agenda, formulates materials w/members & conducts the meetings
 - Secretary takes minutes that are later reviewed by all members
 - Staff member presents issues related to their portfolios

- Meeting Format
 - Agenda and materials provided to committee members at least 2 days prior to meeting
 - Meets weekly
 - Board Consultants input as needed

Roles and Responsibilities:

- Policy Recommendations
- Risk Management
- Rebalancing & Liquidity Management
- All members provide feedback on all projects

- Asset Allocation/Strategy Recommendations
- Review of investment manager hiring/termination recommendations or adjustment of the assets under management of a current manager



Experienced Team

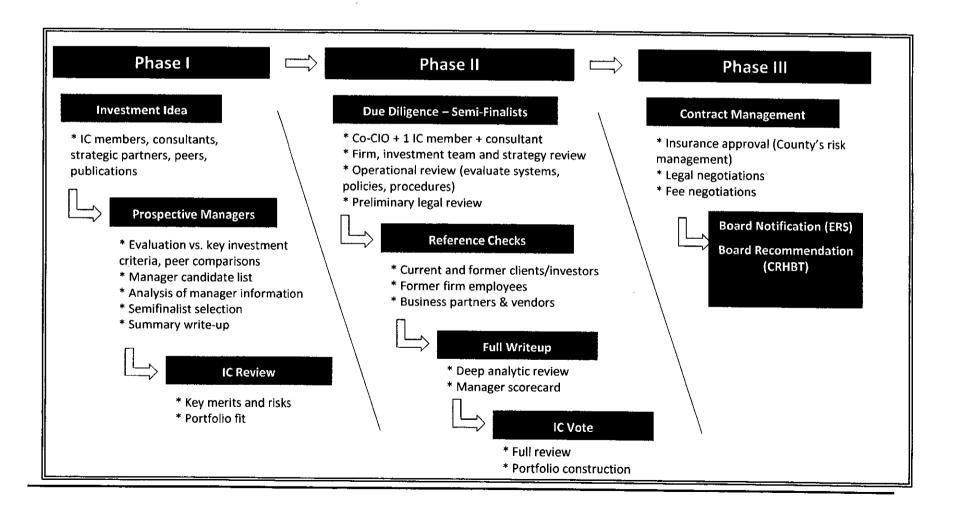
■ Investment Team -Deep team of experienced investment professionals with an average of 14 years of experience in the investment industry.

| | Years Exp. | Professional/Educational Designations |
|-----------------|------------|---|
| Marc Esen | 25 | MBA, Certified Investment Management Analyst (CIMA) |
| John Feketekuty | 13 | Chartered Financial Analyst (CFA) |
| Pat Paoli | 11 | MBA, Chartered Financial Analyst (CFA) |
| Kevin Killeavy | 11 | Chartered Financial Analyst (CFA), Chartered Alternative Investment Analyst (CAIA |
| Darrin Arbaugh | 11 | Level 2 Candidate for Chartered Financial Analyst (CFA) Program |

■ Operations Team -Deep team of experienced operations and accounting professionals with an average of 14 years of experience.

| | Years Exp. | Professional/Educational Designations |
|--------------|------------|---|
| Yan Yan | | Masters in Accounting, CPA, Level 2 Candidate for CFA Program |
| Priti Mehta | 17 | Masters in Accounting, CPA, Level 1 Candidate for CFA Program |
| Ge Lee | 10 | Certified Public Accountant (CPA) |
| Olga Batkhan | 10 | Masters in Accounting, CPA |

Staff Investment Committee Investment Management/Fund Process



Roles & Responsibilities - Investment

| REA | ROLE | BOARD | STAFF | OTHER |
|------------------------------|--|------------------------|-------------------------------|-----------------------------|
| y ins | Determine investment objectives and benchmarks | Approves | Recommends | Input (consultants) |
| Policy Decisions | Set target asset allocation and ranges/rebalancing policy | Approves | Recommends | Input (consultants) |
| | Establish risk budget for beta and alpha | Approves | Recommends | Input (consultants) |
| | Custodian and consultant selection | Approves | Assist in Evaluation | Input (counsel/consultants) |
| u u | Manager hiring/terminations (Current) | Approves | Recommends | Recommends (consultants) |
| Implementation | Manager hiring/terminations (Proposed) | Monitors | Approves (Executive Director) | Recommends (consultants) |
| nplemo | Contract execution/guideline modifications (Current) | Approves (Board Chair) | Recommends | Input (consultants) |
| 4 | Contract execution/guideline modifications (Proposed) | Monitors | Approves (Executive Director) | Input (consultants) |
| | Execution of rebalancing and liquidity management programs | Reviews | Approves | Input (consultants) |
| and on | Evaluation of investment policy decisions (attribution, risk budgeting) | Reviews | Reports | Reports (consultants) |
| Monitoring and Evaluation | Investment performance evaluation (overall, sector-level, manager-level) | Reviews | Reports | Reports (consultants) |
| Moni Ev | Investment manager oversight (both investment and compliance) | Reviews | Reports | Reports (consultants) |

Roles & Responsibilities – Governance

| AREA | ROLE | BOARD | STAFF | OTHER | | |
|------------------------------|---|-------------------------|-----------------------------|-----------------------------|--|--|
| cy ons | Determine governance/roles and responsibilities | Determines and Approves | Input/Facilitate Discussion | Input (consultants/counsel) | | |
| Policy Decisions | Approve fund operating budget | Approves | Recommends | Input (County OMB) | | |
| one o | Contract review/vendor evaluations | Reviews | Transmits | Reports (all vendors) | | |
| Monitoring and Evaluation | Budget review | Reviews | Reports | n/a | | |
| Monit | Approval of outside counsel | Responsible | Reports | Reports (counsel) | | |



Current Process - ERS Manager Hire/Fire

- Advise Board via memos on all hiring/firing decisions with consultant's concurrence
- If consultant does not concur, the decision to hire or fire is brought to the Board



SOARD OF INVESTMENT TRUSTEES

MEMORANDUM

Members, Board of Investment Trustees

TO:

| FROM: | Executive Dire | ctor | |
|----------------------------------|--|--|---|
| SUBJECT: | Investment Ma | mager Hiring – Lyme Forest Fund \ | T, L.P. |
| Atta recommende Committee. | ched is the analysis of for hiring to ma | sis and evaluation of Lyme Fore mage assets for the Employees' R | est Fund V, L.P. an investment manager etirement System by the Staff Investment |
| and evaluation | on of this investme | e's recommendation and hereby cer at manager was in full compliance ard's Governance Manual. | tify that the process utilized in the sourcing with the Board's Statement of Investment |
| | BY: | Linda Herman Executive Director | DATE |
| Retirement P | lans, I concur with e Employees' Reti | the Executive Director's decision t | stment Trustees acting as a fiduciary to the o hire Lyme Forest Fund V, L.P. to manage e investment meets the criteria set forth in |
| | BY: | James Gasperoni Aberdeen | DATE |
| | | no unresolved legal impediments t this investment have been approve | o completion of the investment and that the d as to legal form. |
| | BY: | Amy S. Moskowitz | DATE |

Current Process - ERS Contracts Executed

Board Attorney reports to the Board all contracts executed or amended since the last Board meeting.

MEMORANDUM

TO:

Board of Investment Trustees

FROM:

Amy S. Moskowitz

DATE:

July 19, 2018

RE:

Execution of Contracts

Background

The Board's Delegation of Authority to the Executive Director for execution of legal agreements requires the Board's counsel to report all contracts and amendments executed by the Executive Director since last reported at the May 19, 2018 Board meeting:

| Service Provider | Document | Purpose | Date | Approved as to Legal Form |
|---|---|---|------------------------|---------------------------------|
| Fidelity Workplace Services | Amendment to Recordkeeping Agreement (RSP, DCP, Police DROP, MCGEO DROP, EOP) | Amend Fee Schedule | April 1 (effective) | Yes, May 16 |
| WNG Aircraft Opportunities, Fund II, L.P. | Subscription Agreement and side letter | Limited partner in private equity fund | May 25 | yes |
| LBA, IV, L.P. | MFN election | Elect MFN provisions for side letter | June 5 | yes |
| Hathern Vest International Private Equity V- Direct | consent | Extend partnership for one year | June 11 | yes |
| Center Rock Capital Partners Fund, I | Amendment | Increase cap of commitments from Limited Partners | June 13 | yes |

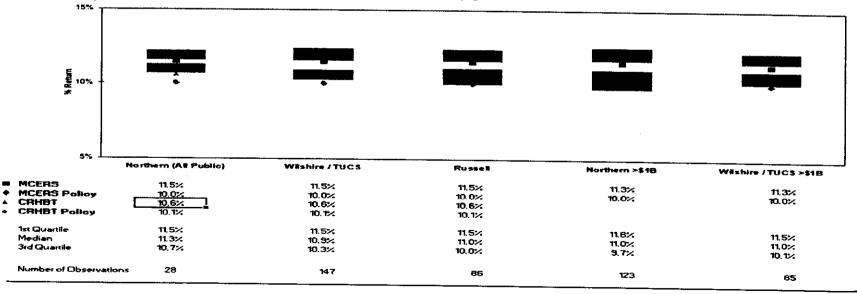


Independent Reporting - Northern Trust (Custodian)

Monthly Performance Report - Total Fund, Asset Class and Managers vs. Benchmarks

| Rates of Return By Manager | | | | | _ | | | | • | | |
|---|------------------------|-------|--------------|-------------------------|-----------------------|-----------------------|----------------------|-----------------------|----------------------|---------------------|--------------|
| Account | Ending Merket Value | % Wt | Target Wt | One Month | Three Months | Fiscal YTD | Calendar YTD | One Year | Three Years | Five Years | Ten Years |
| Total Fund | 945,693,343 | 100.0 | 100.0 | -4.78 | -3.62 | -2.52 | -1.05 | 1.82 | 6.76 | 6.70 | 9.08 |
| RHBT Policy Benchmark | | | | -3.68 | -3.08 | -1.59 | -1.25 | 1.58 | 6.28 | 5.21 | 8.50 |
| JP Morgan LACM | 42,696,767 | 4.5 | 4.1 | -9.13 | -5.21 | -0.94 | 1.04 | 5.56 | 10.83 | 11.43 | N/A |
| S&P 500 | 22,542,176 | 2.4 | 2.0 | -6.41 | -1.90 | 1.55 | 2.88 | 6.30 | 12.10 | 12.09 | N/A |
| Sands | 31,137,874 | 3.3 | 3.1 | -6.84 -13.63 | -3.25 -8.39 | 0.35 -7.24 | 3.01 12.59 | 7.35 | 11.52 | 11.34 | N/A |
| Russell 1000 Growth | | | ••• | -8.94 | -3.43 | -0.59 | 6.62 | 13.31 10.71 | 12.35 | N/A | N/A |
| BHMS | 32,291,615 | 3.4 | 3.1 | -7.55 | -5.75 | -2.28 | -3,29 | 0.75 | 13.67 8.67 | N/A | N/A |
| Russell 1000 Value | | | | -5.18 | -3.59 | 0.23 | -1.46 | 3.03 | 8.88 | N/A | N/A |
| Eagle Asset Management | 20,435,581 | 2.2 | 2.0 | -12.65 | -5.64 | -2.92 | 9.63 | 13.00 | 14.88 | <i>N/A</i> 11.11 | N/A N/A |
| Russell 2000 Growth Wellington Small Cap | 20,294,192 | 2.1 | 2.0 | -12.65 -10.54 | -9.39 -9.62 | -7.83 -7.01 | 1.11 -3.30 | 4.13 -1.14 | 10.72 7.31 | 8.75 7.09 | N/A N/A |
| Russell 2000 Velue BlackRock Russell 1000 Fund | 18,766,146 | 2.0 | 1.8 | -8.95 -7.08 | -9.10 -3.52 | -7.49 -0.19 | -2.46 2.71 | -0.59 7. 02 | 10.52 11.38 | 7.18 11.05 | N/A N/A |
| Russell 1000 | | | | -7.08 | -3.51 | -0.18 | 2.67 | 6.98 | 11.31 | 11.05 | N/A |
| U.S. Equity Aggregates | 188,164,351 | 19.9 | 18.2 | -9.68 | -5.83 | -2.84 | 3.04 | 6.34 | 11.03 | 10.74 | 13.46 |
| Russell 3000 | | | | -7.36 | -3.95 | -0.76 | 2.43 | 6.60 | 11.27 | 10.81 | 13.35 |

Quarterly Peer Universe - Total Fund Performance vs. Peers



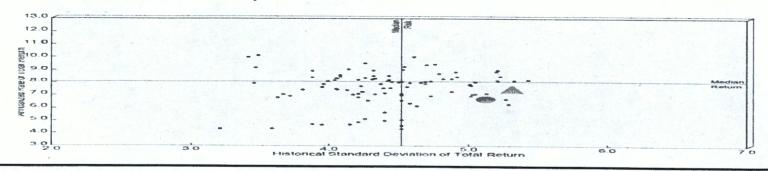


Independent Reporting - Wilshire (Consultant)

Quarterly Performance Report - Total Fund, Asset Class and Managers vs. Benchmarks

| | ASS | | 11 | IVESTMENT RET | TURNS - Net of Fee | 9.8 | THREE-YEA | REXCES |
|--|---------------|------------|--|------------------|----------------------|--|----------------|----------|
| | Value (000's) | Allocation | Quarter | One Year | Three Years | Five Years | Expected | Actual |
| TAL FUND COMPOSITE | \$993,157 | 100.00% | 2.26 | 7.92 | 9,68 | 6.94 | | |
| Policy Index | | | 2.18 | 6.73 | 9.32 | 6.62 | | |
| GROWTH COMPOSITE | \$616,452 | 62.07% | 4.41 | | | | | |
| Policy Index | | | 4.33 | | | National Colonia Colon | | |
| US Equity Composite Russell 3000 Index | \$211,530 | 21.30% | 7.50 7.12 | 19.91 17.58 | 17.43 17.07 | 13.35 13.46 | 1.3 | 0.4 |
| Non-US Equity Composite Policy Index | \$178,541 | 17.98% | 0.49 0.55 | 2.39 | 9.74 | 5.25 4.06 | 2.1 | -0.3 |
| Global Equity Composite MSCI ACWI Index | \$40,618 | 4.09% | 5.35 4.28 | 10.86 9.77 | 13.35 13.40 | 5.42 8.66 | 1.4 | -0.1 |
| High Yield Composite Merrill Lynch HY Index | \$107,923 | 10.87% | 1.89 2.42 | 2.75 2.93 | | | - | - |
| Private Equity Composite Venture Econ 2Q Lagged | \$68,087 | 6.86% | Time-Weighted Returns Shown in Attribution | | | | - | - |
| Private Debt Composite Merill Lynch HY Index + 300bps | \$9,753 | 0.98% | Tim | e-Weighted Retui | ms Shown in Attribu | tion | -1:5 | - |
| RISK MITIGATION COMPOSITE Policy Index | \$147,628 | 14.86% | 0.48 | | | | | 35 37 16 |
| Policy Index | | | -0.41 | | | | | |
| Long Duration Bloomberg Long G/C Index | \$145,407 | 14.64% | -0.65 -0.47 | -3.06 -2.73 | - | _ | - | - |
| Cash 91-Day T-Bill | \$2,221 | 0.22% | 0.46 0.52 | 1.43 | 0.74 0.89 | 0.45 0.55 | 0.0 | -0.2 |
| REAL ASSET COMPOSITE Policy Index | \$229,077 | 23.07% | -1.44 -0.38 | | sk of a profession i | | NAME OF STREET | |
| Global IL Bonds Composite Policy Index | \$105,792 | 10.65% | -3.69 -2.33 | 4.08 | h = <u>=</u> | | 5.0 | - |
| Public Real Asset Composite Policy Index | \$89,995 | 9.06% | -0.38 0.02 | 4.12 3.75 | 4.43 4.24 | | 1.3 | 0.2 |
| Private Real Asset Composite Seasonally-Adjusted CPI +5% | \$33,290 | 3.35% | Tim | e-Weighted Retu | ms Shown in Attribu | tion | - | - |

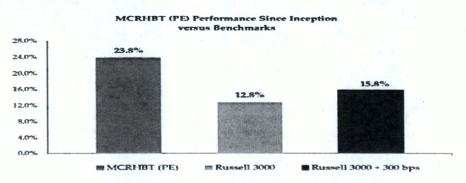
Total Portfolio Risk/Return Analysis





Independent Reporting - Franklin Park (Consultant)

Asset Class Performance vs. Benchmark



The returns are calculated on a dollar weighted basis.

Manager Performance by Vintage Year

| VINTAGE | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|---------|-----------------------|-----------------------|--|-------------------------------|---|-------------------------------|
| NET IRR | 24.3% | 24.3% | 22.8% | 24.9% | NMF | NMF |
| | FP Venture 2013 24.3% | Altaris III 29.6% | Clearlake IV 34.0% | DW Healthcare IV 46.4% | Altaris Constellation NMF | Altaris IV NMF |
| | | Thoma Bravo XI 25.4% | Siris III 17.0% | Thoma Bravo Discover 31.3% | BV IX NMF | Center Rock I NMF |
| | | K2 24.2% | FP Venture 2015 12.2% | K3 20.9% | FP Intrl 2017 NMF | Clearlake V NMF |
| FUNDS . | | KPS IV 23.5% | Viv. EP Intril 2.8% | JF Lehman IV 17.9% | FP Venture 2017 NMF | FP Intral 2018 NMF |
| | | Atlas II 20.6% | | FP Intal 2016 11.5% | *************************************** | FP Venture 2018 NMF |
| | · | FP Venture 2014 15.3% | (4 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 | FP Venture 2016 7.3% | *************************************** | Gryphon V NMF |
| | | | | Sunctone Partners I -2.5% | | Thoma Bravo Discover I NMF |

Independent Reporting - AberdeenStandard (Consultant)

Asset Class Performance vs. Benchmark vs. Peers

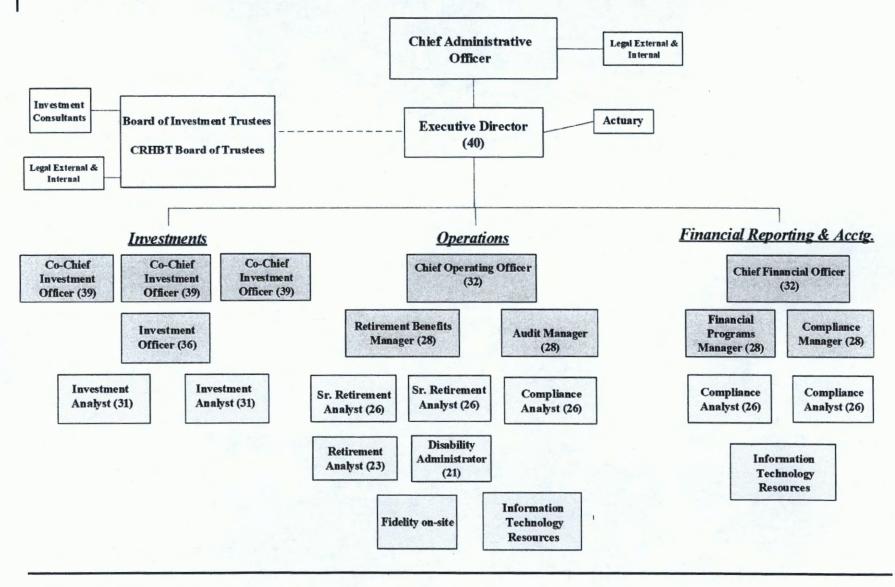
| Investment Fund | Vintage Year | Total Commitment (\$) | Invested Capital (\$) 2,520,000 | Remaining Market Value (\$) 2,580,600 | Distributions (\$) 651,197 | Multiple of Cost | IRR 12.2% | Quartile Ranking** (IRR) | Quartile Ranking** (TVPI) | CPI' + 500bps | Public Index Performance |
|---|-----------------|-----------------------------|--|--|----------------------------------|---------------------|--------------|--------------------------------|---------------------------------|---------------|-----------------------------|
| Aberdeen Energy and Resources Partners III* | | | | | | | | | | | |
| Aberdeen Real Estate Partners III* | 2013 | 3,000,000 | 1,830,000 | 1,720,441 | 232,553 | 1.1x | 3.7% | 3 | 3 | 7.0% | 2.2%4 |
| Lime Rock Resources III | 2013 | 3,000,000 | 3,114,643 | 3,228,346 | 479,359 | 1.2x | 5.6% | 3 | 3 | 6.7% | -4.7%3 |
| LBA Realty Fund V | 2014 | 3,000,000 | 2,781,954 | 2,812,162 | 901,160 | 1.3x | 13.5% | 3 | 2 | 6.8% | 1.3%2 |
| Meridian Realty Partners II | 2014 | 3,500,000 | 1,718,555 | 1,922,054 | 59,439 | 1.2x | 6.8% | 4 | 4 | 7.0% | 2.1%2 |
| Lyme Forest IV | 2015 | 3,500,000 | 3,500,000 | 3,927,125 | 231,212 | 1.2x | 11.6% | 3 | 3 | 7.1% | 3.7%3 |
| Homestead Capital I | 2015 | 2,000,000 | 1,908,227 | 1,841,760 | 79,035 | 1.0x | 0.2% | 4 | 4 | 7.0% | 0.9%3 |
| Juniper Capital II | 2015 | 2,000,000 | 1,329,799 | 1,877,801 | • | 1.4x | 26.1% | 1 | 1 | 7.2% | 6.5%3 |
| Resource Land Fund V | 2016 | 3,000,000 | 1,020,000 | 1,079,007 | | 1.1x | 5.3% | 4 | 3 | 7.4% | 5.8%3 |
| Lime Rock Resources IV | 2016 | 3,000,000 | 1,176,344 | 1,313,869 | 15,926 | 1.1x | 10.2% | 3 | 3 | 7.4% | 3.7%3 |
| Homestead Capital II | 2016 | 3,000,000 | 1,332,303 | 1,192,479 | 118,464 | 1.0x | -1.9% | 4 | 4 | 7.4% | 2.3%3 |
| Kimmeridge Energy III | 2016 | 1,000,000 | 974,986 | • | 1,925,235 | 2.0x | 201.3% | 1 | 1 | 7.6% | 2.1%3 |
| Federal Capital Partners III | 2016 | 3,000,000 | 2,536,547 | 2,180,438 | 1,116,876 | 1.3x | 29.0% | 1 | 1 | 7.4% | -1.4%2 |
| EMR Capital Resources II | 2016 | 2,000,000 | 1,237,208 | 1,482,328 | 268,771 | 1.4x | 59.9% | 1 | 1 | 6.9% | -0.8%3 |
| Kimmeridge Mineral Fund | 2016 | 2,000,000 | 1,535,178 | 2,026,376 | | 1.3x | 29.4% | 2 | 1 | 7.5% | 4.1%3 |



Appendix



Montgomery County Employee Retirement Plans





Investment Programs - Staffing

Executive Director

Investment Management Operations Fixed Income Real Assets **Equities** Audit Compliance Financial Prg. Manager Manager Manager Co-Investment Co-Investment (100% of time) (as needed) (30% of time) Co-Investment Officer Officer Officer Public Markets Compliance Perform Public Real Assets Public Markets ·Cash Mgt Monitoring **▶**Domestic audits **≻**REITs Fixed Income Fidelity ·Performance Rptg ▶ International related to >MLPs > Inflation Linked Bonds **Operations** ·Accounting & compliance **>**Global **▶**Infrastructure Currencies **Financial Rptg** with the **≻**Commodities County Private Equity Code. Private Real Assets Private Debt · Growth Hedge · Real Assets Hedge **Risk Mitigation Funds Funds Hedge Funds** Compliance Compliance Compliance Investment **Investment Analyst Investment Analyst** Analyst **Analyst Analyst** Officer (as needed) (as needed) (60% of time) Financial Advisors Wilshire Wilshire Wilshire Franklin Park Franklin Park Aberdeen Albourne/Blackstone Albourne/Blackstone Albourne/Blackstone

