Subject: Introduction - Expedited Bill 19-19, Economic Development - Workforce Development -

Amendments

Purpose: To introduce agenda item -no vote expected

Analyst: Robert H. Drummer, Senith Legislative

Attorney

Keywords: # MoCoWorkforceDevelopment

Other search terms: economic development, public educational institutions, careers and jobs

EXPECTED ATTENDEES

None.

DESCRIPTION/ISSUE

Worksource Montgomery is currently designated as the County's Workforce Development Corporation. Bill 19-19 would authorize the Council to designate either a nonprofit corporation or a public educational institution, or both, as the County's Workforce Development Organization.

This report contains:

Detailed Staff Report

1

 $F: LAW\setminus BILLS\setminus 1919 \ Work force \ Development - Amendments \lor Intro\ Cover\ Sheet. Docx$

Alternative format requests for people with disabilities. If you need assistance accessing this report you may submit alternative format requests to the ADA Compliance Manager. The ADA Compliance Manager can also be reached at 240-777-6197 (TTY 240-777-6196) or at adacompliance@montgomerycountymd.gov

MEMORANDUM

June 14, 2019

TO:

County Council

FROM:

Robert H. Drummer, Senior Legislative Attorney

SUBJECT:

Expedited Bill 19-19, Economic Development - Workforce Development -

Amendments

PURPOSE:

Introduction – no Council votes required

Expedited Bill 19-19, Economic Development – Workforce Development - Amendments, sponsored by Lead Sponsor Council President Navarro and Co-Sponsor Councilmember Jawando, is scheduled to be introduced on June 18, 2019. A public hearing is tentatively scheduled for July 16, 2019 at 1:30 p.m.¹

Background

Expedited Bill 40-15, Economic Development – Workforce Development – Amendments, enacted by the Council on October 13, 2015 and signed into law on October 18, 2015, required the Council to designate a nonprofit corporation as the County's Workforce Development Corporation. Worksource Montgomery is currently designated as the County's Workforce Development Corporation. Bill 19-19 would authorize the Council to designate either a nonprofit corporation or a public educational institution, or both, as the County's Workforce Development Organization.

This packet contains:	Circle #
Expedited Bill 19-19	1
Legislative Request Report	9

F:\LAW\BILLS\1919 Workforce Development - Amendments\Intro Memo.Docx

¹#MoCoWorkforceDevelopment

Expedited Bill No. 19-19
Concerning: Economic Development -
Workforce Development -
Amendments
Revised: June 11, 2019 Draft No. 2
Introduced: June 18, 2019
Expires: December 18, 2020
Enacted:
Executive:
Effective:
Sunset Date: None
Ch Laws of Mont. Co.

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President Navarro Co-Sponsor: Councilmember Jawando

AN EXPEDITED ACT to:

- (1) authorize the Council to designate a nonprofit corporation or a public educational institution, or both, as the County's Workforce Development Organization;
- (2) modify the requirements for an organization designated by the Council as the County's Workforce Development Organization; and
- (3) generally amend the laws governing workforce development.

By amending

Montgomery County Code Chapter 15A, Economic Development Sections 15A-8, 15A-9, 15A-10, 15A-11, 15A-12, 15A-13, and 15A-14

Boldface	Heading or defined term.
Underlining	Added to existing law by original bill.
Single boldface brackets	Deleted from existing law by original bill.
Double underlining	Added by amendment.
[Double boldface brackets]	Deleted from existing law or the bill by amendment.
Existing law unaffected by bill.	

The County Council for Montgomery County, Maryland approves the following Act:

Sec. 1. Sections 15A-8, 15A-9, 15A-10, 15A-11, 15A-12, 15A-13, and 15A 14 are amended as follows:

15A-8. Policy objectives.

- 4 (a) The success of Montgomery County's economic development goals is 5 dependent upon a comprehensive and demand-driven system of 6 workforce development that:
 - (1) meets the talent attraction, development, and retention needs of strategic industries;
 - (2) meets the needs of the underemployed and unemployed; and
 - (3) develops career pathways that lead to sustainable wage jobs to support a thriving economy.
 - (b) To achieve these goals, the County Government may designate a nonprofit corporation or a public educational institution, or both, as the County's Workforce Development [Corporation] Organization to implement the County's workforce development policies established by the Workforce Development Board.

15A-9. Designation.

- (a) The Council must designate, by resolution approved by the Executive, a single nonprofit corporation or a public educational institution, or both, which complies with all requirements of this Article as the County's Workforce Development [Corporation] Organization. If the Executive disapproves the resolution within 10 days after receiving it, the Council may readopt the resolution with at least 6 affirmative votes.
 - (b) To continue to qualify as the County's Workforce Development [Corporation] Organization, [the] a nonprofit Corporation's articles of incorporation and bylaws must comply with all requirements of this Article.

28	(c)	Any designation under this Section expires at the end of the fifth full
29		fiscal year after the resolution is adopted unless the Council extends the
30		designation by adopting another resolution under this Section.

(d) The Council at any time may suspend or revoke the designation of a corporation or a public educational institution, or both, as the County's Workforce Development [Corporation] Organization by resolution, adopted after at least 15 days public notice that is approved by the Executive, or, if the Executive disapproves the resolution within 10 days after receiving it, is readopted by a vote of at least 6 Councilmembers.

15A-10. Board of Directors or Board of Trustees.

- (a) The [president] <u>chief executive officer</u> of the Workforce Development [Corporation] <u>Organization</u> must serve as the executive director of the County's Workforce Development Board and the staff of the Workforce Development [Corporation] <u>Organization</u> must also staff the County's Workforce Development Board.
- (b) Each voting member of the Board of Directors of a nonprofit corporation designated as the County's Workforce Development Organization must be either a resident of the County or a senior manager in a for-profit or nonprofit entity that has a significant presence in the County.
- (c) A member must not be paid for service on the Board of <u>Directors of a nonprofit corporation designated as the County's Workforce Development Organization</u> [,] but may be reimbursed for necessary travel expenses.
- (d) A member of the Board of Directors of a nonprofit corporation is not subject to Chapter 19A because of serving on the Board. The Workforce Development [Corporation's] Organization's bylaws or other governing laws must protect against any conflict of interest or similar impropriety

55		by members of the Board of Directors or the Executive Director or any
56		other employees. The bylaws or other governing laws must include:
57		(1) a prohibition against self-dealing and collusive practices;
58		(2) a provision for the disclosure of a financial or similar interest of
59		any person in any matter before the corporation that would create
60		a conflict of interest;
61		(3) a provision establishing conditions under which a person is
62		disqualified from participating in decisions or other actions in
63		which there is a conflict between the person's official duties and
64		private interests;
65		(4) appropriate remedies for a violation of the bylaws, including
66		removal or termination; and
67		(5) a policy to protect whistleblowers.
68	(e)	Notwithstanding any inconsistent provision of County Code Section
69		19A-21, a member of the Board of Directors or a staff member of the
70		Workforce Development [Corporation] Organization who engages in
71		legislative, administrative, or executive advocacy as part of that person's
72		duties is not required to register as a lobbyist under Article V of Chapter
73		19A because of that advocacy.
74	(f)	The Board of Directors of a nonprofit corporation or the governing body
75		of a public educational institution must direct the program, management,
76		and finances of the Workforce Development [Corporation] Organization.
77	15A-11. Sta	itus; incorporation; bylaws.
78	(a)	To qualify as the County's Workforce Development [Corporation]
79		Organization, [the] a nonprofit Corporation's articles of incorporation
80		must provide that the Corporation is:

81		(1) a Maryland nonprofit, non-stock corporation, the purposes and
82		activities of which are limited to those that are permitted to be
83		promoted or performed by a corporation that is recognized as
84		exempt from federal income tax under 26 U.S.C. § 501, as
85		amended;
86		(2) not an instrumentality of the County;
87		(3) incorporated for the purpose of serving as the County's Workforce
88		Development [Corporation] Organization and implementing the
89		County's workforce development policies, as established by the
90		Workforce Development Board;
91		(4) organized and operated under the laws of the State of Maryland;
92		and
93		(5) headquartered in the County.
94	(b)	[The] The bylaws of a nonprofit corporation designated as the County's
95		Workforce Development [Corporation's] Organization [bylaws] may
96		contain any provision necessary to govern and manage the Corporation
97		that does not conflict with this Article. The Corporation may exercise all
98		powers and is subject to all requirements which apply to non-stock
99		corporations under the Corporations and Associations Article of the
100		Maryland Code.
101	<u>(c)</u>	A public educational institution designated as the County's Workforce
102		Development Organization must be created under the laws of Maryland
103		and headquartered in the County.
104	15A-12. Wo	orkforce development program.
105	(a)	The Workforce Development [Corporation's] Organization [Board of
106		Directors] must recommend workforce development programs and
107		associated performance measures to the Executive, Council, and

108		Workforce	Development Board each year to advance the policy
109		objectives l	isted in Section 30B-8.
110	(b)	The Workf	orce Development [Corporation's] Organization's workforce
111		developmen	nt programs may include a plan for sponsorship of private
112		investment,	marketing, and advocacy initiatives.
113	(c)	The Workf	force Development [Corporation] Organization should make
114		every effor	t to include in its workforce development programs a pre-
115		apprentices	hip job training program that:
116		(1) is de	esigned to prepare individuals to enter and succeed in an
117		appro	enticeship program registered by the Maryland
118		Appı	renticeship and Training Council; and
119		(2) inclu	des:
120		(A)	training and curriculum that prepares participants with the
121			skills and competencies to enter one or more of the
122			Maryland-registered apprenticeship programs that prepare
123			workers for careers in the clean energy and environment
124			industry, including jobs related to:
125			(i) renewable energy;
126			(ii) energy efficiency;
127			(iii) energy storage;
128			(iv) resource conservation;
129			(v) environmental protection; and
130			(vi) advanced transportation;
131		(B)	a documented strategy for increasing apprenticeship
132			opportunities for underemployed and unemployed
133			individuals; and

134		(C) rigorous performance and evaluation methods to ensure
135		program efficacy and continuous improvement.
136	(d)	The Workforce Development [Corporation's] Organization's [Board]
137		governing body and staff must meet with the Executive, the Council, and
138		the Workforce Development Board at least annually regarding the
139		Workforce Development [Corporation's] Organization's activities and
140		finances.
141	15A-13. Sta	aff; support from County Government.
142	(a)	The Office of Management and Budget, the Department of Finance, and
143		other departments of County government and County-funded agencies, if
144		the Workforce Development [Corporation's] Organization's Board of
145		Directors or governing body requests, should provide relevant economic
146		data to the [Corporation] Organization. The research division of the
147		County Planning Board must provide research support to the
148		[Corporation] Organization to the extent approved by the Council as part
149		of the Planning Board's work program.
150	(b)	The Workforce Development [Corporation] Organization may raise
151		public and private funds and may accept services from any source
152	•	consistent with its purposes.
153	(c)	The Workforce Development [Corporation] Organization must:
154		(1) make public data sets available on the web to:
155		(A) improve public knowledge of the [Corporation]
156		Organization and its operations;
157		(B) further its mission; or
158		(C) increase its accountability and responsiveness; and
159		(2) provide the Executive, the Council, and the Workforce
160		Development Board, upon request, all non-confidential data

produced and received by the Corporation, including research,
economic data, and minutes of Board meetings.
15A-14. Report.
The Workforce Development [Corporation's] Organization's Board of
Directors or governing body must report annually on the activities and finances of the
[Corporation] Organization and provide an audited financial statement of the
[Corporation] Organization to the Executive, the Council, and the Workforce
Development Board by November 1 of each year. The report must also include the
[Corporation's] Organization's plan to solicit and receive additional public and private
funding for its operations.
Sec. 2. Expedited Effective Date.
The Council declares that this legislation is necessary for the immediate
protection of the public interest. This Act takes effect on the date on which it becomes
law.
Approved:
Nancy Navarro, President, County Council Date
Approved:
Marc Elrich, County Executive Date
This is a correct copy of Council action.
Megan Davey Limarzi, Esq. Clerk of the Council

LEGISLATIVE REQUEST REPORT

Expedited Bill 19-19

Economic Development – Workforce Development – Amendments

DESCRIPTION:

Expedited Bill 40-15, Economic Development – Workforce Development – Amendments, enacted by the Council on October 13, 2015 and signed into law on October 18, 2015, required the Council to designate a nonprofit corporation as the County's Workforce Development Corporation. Worksource Montgomery is currently designated as the County's Workforce Development Corporation. Bill 19-19 would authorize the Council to designate either a nonprofit corporation or a public educational institution, or both, as the County's Workforce Development Organization.

PROBLEM:

Current law does not permit the Council to designate a public

educational institution as its Workforce Development Organization.

GOALS AND

The goal is to open additional potential organizations to be designated

as the County's Workforce Development Organization.

OBJECTIVES:

COORDINATION: CAO, Finance, MCEDC

FISCAL IMPACT: OMB

ECONOMIC

IMPACT:

Finance

EVALUATION:

To be done.

EXPERIENCE

To be researched.

ELSEWHERE:

SOURCE OF

Robert H. Drummer, Senior Legislative Attorney

INFORMATION:

APPLICATION

WITHIN

MUNICIPALITIES: N/A

PENALTIES:

N/A