

Committee: T&E

Staff: Keith Levchenko, Senior Legislative Analyst **Purpose:** To receive testimony – no vote expected **Keywords:** #WSSC and Spending Control Limits

AGENDA ITEM #5 September 24, 2019 Public Hearing

SUBJECT

Public Hearing: FY20 Washington Suburban Sanitary Commission (WSSC) Spending Control Limits

EXPECTED ATTENDEES

None

COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION

T&E Committee review scheduled for October 10, 2019 at 2:00 p.m.

DESCRIPTION/ISSUE

Each year by November 1, both the Montgomery and Prince George's County Councils approve spending control limits for the upcoming WSSC budget. WSSC staff develops a "base case" six-year forecast, which is then reviewed by a Bi-County workgroup in September. The FY21 spending control limits assumed in WSSC Staff's Base Case scenario are presented below.

WSSC Staff Base Case

e Case	
FY21	Change from FY20 Budget
8.0%	
409,922,000	6.5%
313,865,000	2.5%
844,149,000	5.2%
Monthly Bill In	icrease
\$\$\$	Davaset
	Percent
\$21.49	
	8.1%
\$21.49	8.1% 7.0%
	8.0% 409,922,000 313,865,000 844,149,000 Monthly Bill In

^{*}Assumes Additional & Reinstated Programs totaling \$10.9 million & fully funding the WSSC Proposed FY21-26 CIP (including a \$13 million increase in PAYGO).

This report contains:

Staff Report

Pages 1-@7

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Public Hearing

MEMORANDUM

September 19, 2018

TO:

County Council

FROM: Keith Levchenko, Senior Legislative Analyst

SUBJECT:

Public Hearing: FY21 Washington Suburban Sanitary Commission (WSSC) Spending

Control Limits

PURPOSE:

To receive testimony regarding spending control limits for WSSC's FY21 Budget

WSSC Staff Base Case

Spending Control Limits	FY21	Change from FY20 Budget
Rate Increase	8.0%	
New Debt	409,922,000	6.5%
Debt Service	313,865,000	2.5%
Total W/S Oper. Expenses*	844,149,000	5.2%
	Monthly Bill Ir	icrease
Residential Customer Monthly Impact	\$\$\$	Percent
Impact at 500 gpd usage	\$21.49	8.1%
Impact at 165 gpd usage	\$5.05	7.0%
Impact at 100 gpd usage	\$2.95	6.4%
Impact at 55 gpd usage	\$1.59	5.4%

^{*}Assumes Additional & Reinstated Programs totaling \$10.9 million & fully funding the WSSC Proposed FY21-26 CIP (including a \$13 million increase in PAYGO).

Background

WSSC's spending control limits process was established in April 1994 via resolution by both Montgomery and Prince George's County Councils, with the goal of both Councils agreeing on certain

budgetary limits by November 1 of each year. Some summary information regarding the process is noted below:

- Based on a multi-year planning model, a strategy to stabilize annual rate increases over time, and holding customer fee-supported debt service below 40 percent of the operating budget.
- 4 limits
 - Maximum Average Rate Increase
 - Debt Service
 - New Debt
 - Total Water and Sewer Operating Expenses.
- Limits provide direction to WSSC as to what to request, <u>but do not create a ceiling (or a floor) as</u> to what the Councils may jointly approve later.¹
- Process has generally worked well, even in years when the Councils have not agreed on the same limits. Even in years when there has not been agreement, the process provided a rate increase range for WSSC to build its budget.
- Debate focuses on the average rate increase for the coming year and the rate implications for the
 out years. The other limits are then adjusted to take into account the impacts of the rate decision.

NOTE: The base case assumes no changes in WSSC's fixed fees (i.e., the Infrastructure Renewal Fee and the Account Maintenance Fee).

Schedule

- Bi-County Working Group Meetings: September 11 and September 25, 2019
- Montgomery County Council Public Hearing: September 24, 2019
- T&E Committee Discussion: October 10, 2019
- Prince George's County TH&E Committee Review: TBD
- Council Action: TBD

NOTE: The County Executive is expected to transmit his recommendations on WSSC's spending control limits prior to the T&E Committee worksession.

The goal of the spending control limits process is for the Montgomery and Prince George's County Councils to come to agreement by November 1 of each year so that WSSC can build the approved limits into its Operating Budget Public Hearing Draft, which is released by January 15 each year. WSSC must transmit an Operating Budget to both counties by March 1 of each year.

Spending Control Limits History

The following chart presents the rate increase limits agreed upon by both Councils (unless otherwise noted) since FY96 and the actual rate increase later approved for each fiscal year.

¹ State law defines the annual WSSC Proposed Budget as the "default" budget, should the Montgomery and Prince George's County Councils not agree on changes. Therefore, the limits are an important first step to define proposed budget parameters that are acceptable to both Councils.

Table 1:
Spending Control Limits & Actual Rates

		<u> </u>			
		se		Rate Incre	ase
Fiscal Year	Approved* Limit	Actual	Fiscal Year	Approved* Limit	Actual
FY96	3.0%	3.0%	FY09*	9.7%	8.0%
FY97	3.0%	3.0%	FY10*	9.5%	9.0%
FY98	3.0%	2.9%	FY11*	9.9%	8.5%
FY99	2.0%	0.0%	FY12*	9.9%	8.5%
FY00	1.5%	0.0%	FY13	8.5%	7.5%
FY01	0.0%	0.0%	FY14*	8.0%	7.25%
FY02*	2.0%	0.0%	FY15	6.0%	5.5%
FY03	0.0%	0.0%	FY16**	2.1% (7.0%)	1% (6.0%)
FY04	0.0%	0.0%	FY17**	***************************************	3% (6.5%)
FY05	3.0%	3.0%	FY18	3.5%	3.5%
FY06*	2.5%	2.5%	FY19	5.0%	4.5%
FY07	3.0%	3.0%	FY20	5.0%	5.0%
FY08	5.3%	6.5%	FY21	TBD	TBD
	Fiscal Year FY96 FY97 FY98 FY99 FY00 FY01 FY02* FY03 FY04 FY05 FY06* FY07 FY08	Fiscal Year Approved* Limit FY96 3.0% FY97 3.0% FY98 3.0% FY99 2.0% FY00 1.5% FY01 0.0% FY02* 2.0% FY03 0.0% FY04 0.0% FY05 3.0% FY06* 2.5% FY07 3.0%	FY96 3.0% 3.0% FY97 3.0% 3.0% FY98 3.0% 2.9% FY99 2.0% 0.0% FY00 1.5% 0.0% FY01 0.0% 0.0% FY02* 2.0% 0.0% FY03 0.0% 0.0% FY04 0.0% 0.0% FY05 3.0% 3.0% FY06* 2.5% 2.5% FY07 3.0% 3.0%	Fiscal Year Approved* Limit Actual Fiscal Year FY96 3.0% 3.0% FY09* FY97 3.0% 3.0% FY10* FY98 3.0% 2.9% FY11* FY99 2.0% 0.0% FY12* FY00 1.5% 0.0% FY13 FY01 0.0% 0.0% FY14* FY02* 2.0% 0.0% FY15 FY03 0.0% 0.0% FY16** FY04 0.0% 0.0% FY17** FY05 3.0% 3.0% FY18 FY06* 2.5% 2.5% FY19 FY07 3.0% 3.0% FY20	Fiscal Year Approved* Limit Actual Fiscal Year Approved* Limit FY96 3.0% 3.0% FY09* 9.7% FY97 3.0% 3.0% FY10* 9.5% FY98 3.0% 2.9% FY11* 9.9% FY99 2.0% 0.0% FY12* 9.9% FY00 1.5% 0.0% FY13 8.5% FY01 0.0% 0.0% FY14* 8.0% FY02* 2.0% 0.0% FY15 6.0% FY03 0.0% 0.0% FY16** 2.1% (7.0%) FY04 0.0% 0.0% FY16** 3.5% (7.0%) FY05 3.0% 3.0% FY18 3.5% (7.0%) FY06* 2.5% 2.5% FY19 5.0% FY07 3.0% 3.0% FY20 5.0%

^{*}No agreement was reached in FYs 02,06,09,10,11,12, 14, and 18. Limits shown for those years reflect Montgomery County Council recommendations.

- **FY99 through FY04:** Although rate increases were assumed in the approved spending control limits for FY99 and FY00, the WSSC budget was approved in those years without rate increases. In fact, there were six straight years without rate increases (FY99-FY04). During this time, WSSC was implementing its Competitive Action Plan (CAP) effort, which resulted in a reduction of approximately 1/3 of its workforce.
- FY05 through FY07: Modest rate increases in the range of 2.5% and 3.0% were approved.
- **FY08 through FY15:** The Councils debated, and ultimately approved, substantial rate increases. These increases were the result of a combination of factors, including:
 - o Flat revenues: WSSC's water production has been largely flat in recent years, even as the number of customer accounts has increased.
 - Expenditure Pressures: Increases in excess of inflationary levels in areas such as Debt Service (to cover many capital needs, including WSSC's need to ramp up its water and sewer main reconstruction efforts and its large diameter water main inspections, repairs, and monitoring program) as well as in many operating cost areas, including: Chemicals; Heat, Light, and Power; Regional Sewage Disposal; and Benefits and Compensation.
- **FY16-FY17:** The Councils supported a recalibration of the Account Maintenance Fee in FY16 and creation of a new infrastructure investment fee (to be phased in over two years), which resulted in increased revenue equivalent to about a 5 percent rate increase in FY16 and a 3.5 percent rate increase in FY17. Therefore, lower rate increase ceilings were approved in FY16 and FY17. Ultimately, the two Councils approved rate increases of 1.0 percent and 3.0 percent, respectively, in FY16 and FY17.
- **FY18:** A 3.5% rate limit was approved by both Councils for FY18, and the FY18 budget was approved with this rate increase assumption.

^{**}Increases in the account maintenance fee and the infrastructure investment fee in FYs16 and 17 resulted in lower rate increases. The percentages shown in parenthesis present the equivalent customer impact in those years.

- FY19: The two Councils did not agree on a rate increase limit. The Prince George's Council approved a 4.0% rate increase while the Montgomery Council supported a 5.0% rate increase. The WSSC budget was transmitted with a 4.5% rate increase, which was ultimately supported by both Councils.
- FY20: The two Councils agreed on a rate increase limit of 5.0% and the FY20 budget was approved with this rate increase assumption.

Multi-Year Context/Financial Forecast

While the spending control limits process is an annual process, the Bi-County Working Group takes a multi-year look at trends. The outyear estimates help staff identify issues that could arise in future years. For instance, rate increases in the first year help improve WSSC's fiscal situation in future years by increasing WSSC's base revenues. Conversely, deferring rate increases to future years, or using one-time revenue to reduce a rate increase in the first year, increases future fiscal challenges, since the revenue base is lower in future years.

This year's base case forecast assumes 8.0 percent rate increases through FY26 with 5.0 percent rate increases projected in FY27 and beyond (see ©4-5). These projections accommodate WSSC's existing debt and debt service projections for its FY21-26 CIP (to be transmitted shortly), get WSSC to its debt service coverage target of 1.10 by FY23, keep debt service as a percentage of the operating budget below 40 percent, and provide for inflationary increases in most operating expense categories. Unlike past forecasts, no unspecified reductions are assumed.

Per capita water usage in the WSSC Service area is down 21.8 percent since FY96 and overall water production is expected to remain flat over the financial forecast period. While water conservation is a good thing from an environmental standpoint, it means WSSC's dominant revenue source (over 80% of its revenue) has been stagnant, putting more pressure on rates to address large increases in debt service in recent years needed for ongoing infrastructure needs. Therefore, WSSC continues to face significant fiscal challenges going forward, with rate increases higher than inflation needed.

WSSC's multi-year forecast and its major assumptions will be discussed in more detail at the T&E Committee worksession on October 10, 2019.

FY21 Spending Control Limits Base Case

For the upcoming budget, WSSC staff prepared a base case spending control limits scenario for review and comment by County staffs (see ©1-6 for details), as summarized in Table #2 below:

Table #2: Base Case*

Date Cast	<u> </u>	
Spending Control Limits	FY21	Change from FY20 Budget
Rate Increase	8.0%	e water and a residency
New Debt	409,922,000	6.5%
Debt Service	313,865,000	2.5%
Total W/S Oper. Expenses**	844,149,000	5.2%
	Monthly Bill Ir	icrease
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Impact at 55 gpd usage	\$1.59	5.4%

^{*}Developed by WSSC Staff

This base case scenario assumes:

- Full funding of WSSC's Public Hearing Draft of its FY21-26 Capital Improvements Program (scheduled for Commission action on September 25, 2019)
- Compensation increases (+4.5% in FY21 and in each of the outyears; same as assumed in last year's forecast)
- Inflationary increases in current programs (+2.0% in FY21 and the outyears; same as assumed in last year's forecast)
- Increases in Regional Sewage Disposal costs in FY21, based on the latest information from DCWater
- Reconstruction Debt Service Offset (REDO)² is assumed at \$9.5 million in FY21 (a slight decline from FY20), with further declines assumed through FY23 (with zero assumed beyond FY23; same as assumed in last year's spending control limits process)
- Use of \$8.0 million in excess fund balance in FY21 (a decrease from the FY19 use of \$11.0 million)
- Includes \$10.933 million for Additional and Reinstated Programs to address operational improvements. No dollars were assumed for these improvements in last year's FY20 base case. In the FY19 base case reviewed two years ago, \$6.0 million was assumed. More information regarding these items will be provided by WSSC at the Bi-County Workgroup's September 25, 2019 meeting.
- Last year's FY20 base case assumed \$4.6 million in Unspecified Reductions. This year's base case does not assume any Unspecified Reductions.

The elements of the base case funding gap are shown in Table 3 below. The overall gap is \$51.1 million, equivalent to an 8.0% rate increase.

^{**}Assumes Additional & Reinstated Programs totaling \$10.9 million & full funding the WSSC Proposed FY21-26 CIP (including a \$13 million increase in PAYGO).

² REDO is the use of surplus funds from the General Bond Debt Service Fund to offset a portion of the debt service cost of the Water and Sewer Reconstruction programs. The surplus funds are expected to be exhausted in FY23 (the same as assumed in last year's forecast).

Table #3
Contributors to the FY20 Base Case Rate Increase

Contributors to the FY19	Change from FY20	Impact on	Cumulative
Base Case Rate Increase	(in \$Millions)	Rate	Rate Incr.
Changes in Funds Available (incl. use of Fund Balance)	10.384	1.60%	1.60%
Unspecified Reductions	-	0.00%	1.60%
Debt Service	7.558	1.16%	2.76%
PAYGO (No increase from FY19)	12.984	2.00%	4.76%
Regional Sewage Disposal	1.000	0.15%	4.91%
Heat, Light, and Power	(1.918)	-0.29%	4.62%
Maintenance and Operating (2.0% inflationary increase)	5.137	0.79%	5.41%
Salaries and Wage Increases	5.835	0.90%	6.30%
Additional and Reinstated Programs	10.933	1.68%	7.98%
Total Base Case Rate Increase Assumption	51.91	7.98%	

Changes in Funds Available (including revenue estimates, revenue adjustments, and use of fund balance) results in an increase in the rate requirement (1.6% rate impact). This is a result mostly of lower-than-projected volumetric rate revenue in FY20 and a resetting of expected revenue in FY21 and beyond (-\$8.7 million). Other adjustments (such as transfers and use of fund balance) are also down (-\$6.9 million). Partially offsetting these decreases are increases in some miscellaneous categories (such as interest income).

Debt Service costs are up \$7.6 million (1.16 percent rate impact). The base case also assumes a substantial increase in PAYGO of \$13 million (2.0% rate impact), the largest increase reflected in the base case. The PAYGO increase is intended to help WSSC keep its debt service ratio as a percentage of total expenditures below 40 percent and to meet its debt service coverage target by FY23. Both assumptions are based on WSSC's soon-to-be-transmitted FY21-26 CIP.

Some other WSSC expenditures, which are essentially fixed (at least in the short run), are also presented. Regional Sewage Disposal expenses (which are based on actual WSSC sewage flows to the Blue Plains Wastewater Treatment Plant) are up \$1.0 million for FY21. Substantial increases in this charge were included in last year's base case. Heat, Light, and Power costs are expected to decline slightly. The Maintenance and Operating category is inflated by 2.0% in the base case (with a 0.8% rate impact).

Salaries and Wages are inflated by 4.5% to cover COLA and merit increases (the same as last year's assumptions). WSSC's proposed compensation adjustments will be reviewed during the regular budget process next spring. In recent years, this Council has supported WSSC compensation adjustment levels comparable to County Government (non-public safety) compensation adjustments.

Finally, as noted earlier, WSSC is assuming \$10.9 million (1.7% rate impact) in Additional and Reinstated Programs.

To cover Changes in Funds Available; Debt Service; PAYGO; Regional Sewage Disposal; and Heat, Light, and Power (all essentially fixed short-term costs) requires about a 4.62 percent rate increase. The Maintenance and Operating 2.0% inflationary increase bumps the rate increase requirement up to 5.41 percent. Assuming salary adjustments moves the rate requirement up to 6.3 percent.

WSSC also has some excess reserves (beyond its fiscal policy reserve levels) that the T&E Committee can discuss at its October 10 meeting. In past years, excess fund balance has been used to address high-priority non-recurring items.

The monthly impact of the base case scenario rate increase on an average residential account using 165 gallons per day (assuming average per capita usage of 55 gallons per day in a 3-person home) is \$5.05 per month (a 7.0 percent increase from the current average bill; from \$72.41 to \$77.46).

The chart on ©7 shows residential customer bill increases over the past 20 years for various water utilities in the region as well as the US City average. WSSC's residential customer bill increases since 2000 have increased 125 percent; the lowest of the regional utilities compared as well as lower than the US City average. WSSC's 125 percent bill increase since 2000 equates to an average annual bill increase of approximately 3.9 percent over that 20-year period. In fact, as shown earlier on Table 1, WSSC had six straight years of no rate increases (from FY99 through FY04). Over the past decade, WSSC's residential annual bill increases have been significantly higher to cover WSSC's substantial ramp-up of its capital program.

Next Steps

The Bi-County Working Group will meet a second time (September 26, 2019) to further discuss WSSC staff's base case and additional scenarios. A review of the base case assumptions, as well as consideration of scenarios involving lower rate increase levels, will be prepared by Council Staff for Committee and Council review. Council Staff will summarize the operating and capital savings needed at the different rate increase assumptions and what those savings might involve.

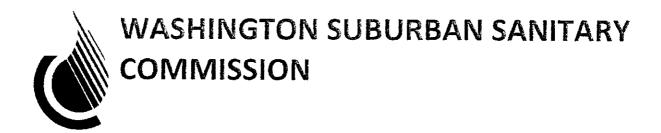
Transportation and Environment (T&E) Committee review is scheduled for October 10, 2019. A County Executive recommendation is expected to be received prior to the Committee worksession.

The goal of the spending control limits process is to reconcile both Councils' actions by November 1 of each year so that WSSC can build the approved limits into its Operating Budget Public Hearing Draft, which is released for public comment by January 15 each year. WSSC's Operating Budget request is formally transmitted to both counties by March 1. WSSC's FY21-26 CIP request will be transmitted by October 1.

Attachments

- WSSC's Spending Affordability Bi-County Workgroup Meeting #1 Packet (September 11, 2019)
 (©1-6)
 - o Fiscal Planning Actions Implemented to Minimize Rate Increase (©2)
 - Assumption Summary for SAG Financial Forecast Model (©3)
 - o Revenues and Expenditures Impact on Adopted Charges (©4)
 - o FY21-26 Base Case Summary/Forecast (©5)
 - o Annual Customer Bills at Various Consumption Levels (©6)
- Chart: FY2000 to 2020 Bill Increase Comparison @ 165 Gallons per Day (©7)

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SPENDING AFFORDABILITY FISCAL YEAR 2021

SEPTEMBER 11, 2019

FISCAL PLANNING ACTIONS IMPLEMENTED TO MINIMIZE RATE INCREASE

Capital Savings:

- Total reductions in debt of \$413 million reflected in prior CIP are maintained in FY 2021-2026 CIP:
 - Water Main Reconstruction program will remain at the reduced rate of 25 miles for FY 2021
 - o Potomac Submerged Channel Intake will remain deferred beyond FY 2026
- Maintain AAA Bond Rating:
 - o Increase PAYGO from \$44 million in FY 2021 to \$65 million in FY 2026 to manage debt service ratios
 - Implement level principal payments beginning FY 2023
- Strategic Sourcing Teams identified millions of dollars in capital cost savings/avoidance since FY 2013

Operating Savings:

- Strategic Sourcing Teams identified millions of dollars in operating cost savings/avoidance since FY 2013
- Group Insurance plan design changes: \$4.3 million savings in FY 2017-2019
- Overtime Reduced by \$3.4 million since FY 2016
- No Increase in positions since FY 2017
- Workers' Compensation FY 2018 v. FY 2019 reductions:
 - o 25% in lost work days
 - o 50% in Workers' compensation claims \$425,000
- WSSC is piloting several technologies to improve our environmental stewardship, productivity, and cost control

ASSUMPTION SUMMARY FOR SAG FINANCIAL FORECAST MODEL (NEED BASED)

WORKLOAD DATA									Ρ	ROJECTED				
		FY 2020E		FY 2021		FY 2022		FY 2023		FY 2024		FY 2025		FY 2026
REVENUE									-				_	
Water Consumption and Sewer						····			-					
<u>Treatment</u>														
Water to be supplied (Average MGD)		164.0	ĺ	164.0	1	164.0		164.0		164.0		164.0		164.0
Yearly Growth %				0.0%		0.0%		0.0%		0.0%		0.0%		0.0%
Credits and Transfers		'	•		•									
Use of Fund Balance	\$	11,341	\$	8,000	\$	7,000	\$	6,000	\$	5,000	\$	-	\$	-
REDO Offset	\$	11,600	\$	9,500	\$	7,400	\$	6,000	\$		\$; -	\$	-
EXPENDITURE					-									
Operating		_								* 1				
Vorkyears		1,776.0		1,776.0		1,776.0		1,776.0		1,776.0		1,776.0		1,776.0
Salary and Wages Increase		1.4%		4.5%		4.5%		4.5%		4.5%		4.5%		4.5%
Regional Sew age Disposal	\$	59,000	\$	60,000	\$	61,200	\$	62,424	\$	63,672	\$	64,946	\$	66,245
All Other		1.9%		2.0%		2.0%		2.0%		2.0%		2.0%		2.0%
Debt Service	\$	306,307	\$	313,865	\$	336,142	\$	365,610	\$	390.306	\$	418,142	\$	443.370
Yearly Growth %		·		2.5%		7.1%		8.8%	Ť	6.8%	_	7.1%	*	6.0%
PAYGO	\$	31,016		\$44,000		\$44,000		\$44,000		\$44,000	\$	55,000	\$	65,000
Capital Expenditure Parameters												•		
Vater and Sew er Completion Factor		80.0%		80.0%		80.0%		80.0%		80.0%		84.7%		84.7%
nformation Only Completion Factor		89.7%		90.0%		90.0%		90.0%		90.0%		95.0%		95.0%
BOND ISSUANCE			•						-					
nterest Rate		3.8%		5.0%		5.0%		5.0%		5.0%		5.0%		5.0%

REVENUE AND EXPENDITURES - IMPACT ON ADOPTED CHARGES (NEED BASED)

							· · · · · · · · · · · · · · · · · · ·
				FY 2020	FY 2021	Dollar	W&S Rev
		\$100 T \$100 T \$1	(In Thousands \$000s)	 Approved	Proposed	Change	Impact*
1			OPERATING REVENUES (BASE)			_	The second secon
2			Adopted Water and Sewer Charges	\$ 658,899	\$ 650,197		
3			ADJUSTMENTS TO REVENUES				1
4		NE	Sewer User Charge Adjustment	-	8,702	8,702	1.3%
5	ь	REVEN	Other Sources and Fees	(112,827)	(118,056)	(5,229)	-0.8%
6	BUDGET	RE	OTHER TRANSFERS AND CREDITS	(30,894)	(23,984)	6,910	1.1%
7	BU			\$ (143,721)	\$ (133,338)	\$ 10,383	1.6%
8	ATING		OPERATING EXPENSES			William Wiles and Continuence Association	
9	AT		Salaries and Wages	\$ 129,676	\$ 135,511	\$ 5,835	0.9%
10	OPER/	S	Heat, Light, and Power	19,436	17,518	(1,918)	-0.3%
11	Ö	URI	Regional Sewage Disposal	59,000	60,000	1,000	0.2%
2		DIT	All Other	257,185	262,322	5,137	0.8%
13		EXPENDITURES	+ Additional and Reinstated	-	10,933	10,933	1.7%
4		EX	DEBT SERVICE	306,307	313,865	7,558	1.2%
L5			PAYGO (Contribution to bond fund)	31,016	44,000	12,984	2.0%
.6				\$ 802,620	\$ 844,149	\$ 41,529	6.4%
17			Total - Base Case Revenue Need	\$ 658,899	\$ 710,811	\$ 51,912	8.0%
18			(Line 16 + Line 7)			rocanic management of	

*Approximately \$6.5 million in additional operating expenses = 1 percent increase in revenue

	F	Y 2021	W&S Rev
Potential Offsets to Revenue Increase:	Es	stimated	Impact
\$50 million CIP Reduction = Debt Service Impact @ 5.0% Interest	\$	(2,002)	-0.3%
\$100 million CIP Reduction = Debt Service Impact @ 5.0% Interest	\$	(4,005)	-0.6%
\$125 million CIP Reduction = Debt Service Impact @ 5.0% Interest	\$	(5,006)	-0.8%

Notable Assumptions:

19 20

28

30

4.5% annual increase in Salaries & Wages FY 2021 through FY 2026

29 2.0% annual increase in All Other

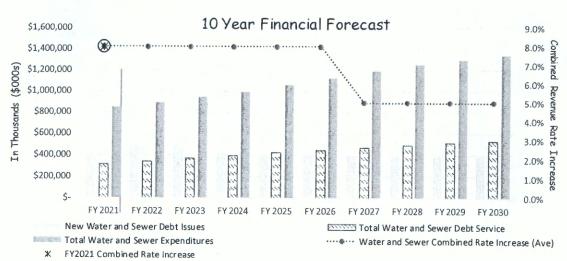
\$10.0 million reduction included for Sewer Use Charges in FY 2020 to rebaseline projections

80% completion factor for CIP; 90% for Information Only (including Reconstruction)

Debt service impact on new bond issuance assumes only one interest payment (or

Debt service impact on new bond issuance assumes only one interest payment (or half year) in FY 2021. Outer year

33 impact would double interest paid.



FINANCIAL FORECAST AT 8.0% STRAIGHT W. NO LIMIT NEW ISSUE, NO PAYGO CAP, AND FY 2025 LEVEL PRINCIPAL (NEED BASED)

٠.	2025 ELVEL I MINCH AL (INCLO DASE							_,						
	4.7	FY 2020		FY 2021		FY 2022		FY 2023		FY 2024		FY 2025		Y 2026
	(in Thousands \$000s)	Approved	+	roposed	ŀ	Projected		Projected	•	Projected	ŀ	Projected	۲	rojected
1	New Water and Sewer Debt Issues	\$ 384,910	\$	409,922	\$		\$,	\$	419,775	\$	387,972	\$	409,483
2	Total Water and Sewer Debt Service	306,350		313,865		336,142		365,610		390,306		418,142		443,370
3	Total Water and Sewer Expenditures	802,620		844,149		890,615		945,054		995,780	•	1,060,882		,122,954
4	Water and Sewer Combined Rate Increase (Ave	5.0%		8.0%		8.0%		8.0%		8.0%		8.0%		8.0%
5	Water and Sewer User Charges	\$ 658,899	\$	702,109	\$	759,578	\$	821,751	\$	889,013	\$	961,781	\$1	,040,504
	Revenue Increase Adjustments	0		51,912		56,169		60,766		65,740		71,121		76,942
6	Other Sources/Fees	112,827		118,056		118,798		119,554		120,325		121,111		121,912
	Account Maintenance Fees	32,296		32,361		32,426		32,491		32,556		32,621		32,686
	Rockville Sewer Use	3,000		3,000		3,000		3,000		3,000		3,000		3,000
	Plumbing and Inspection Fees	12,900		13,286		13,685		14,095		14,518		14,954		15,403
	Infrastructure Investment Fee	39,331		39,410		39,488		39,567		39,647		39,726		39,805
	Miscellaneous	19,800		19,998		20,198		20,400		20,604		20,810		21,018
	Interest income	5,500		10,000		10,000		10,000		10,000		10,000		10,000
	Unspecified Revenue Adjustment	-								<u>-</u>		-		-
7	Operating Revenues	771,726		820,164		878,375		941,305		1,009,338		1,082,891		1,162,417
8	OTHER TRANSFERS AND CREDITS	30,894		23,984		19,384		16,983		9,982		4,984		4,984
9	Total Funds Available	802,620	***	844,148		897,759		958,288		1,019,320		1,087,876		1,167,401
10	Salaries and Wages	\$ 129,676	\$	135,511	\$	141,609	\$	147,982	\$	154,641	\$	161,600	\$	168,872
11	Heat, Light, and Power	19,436	•	17,518	•	18,012	۳	18,660	*	19,723	Ψ	20,356	Ψ	20,879
12	Regional Sewage Disposal	59,000		60,000		61,200		62,424		63,672		64,946		66,245
13	All Other	257,185		273,255		289,652		306,378		323,438		340,839		358,588
14	Operating Expenses	\$ 465,297	\$	486,284	\$	510,473	\$	535,443	\$	561,474	\$	587,741		614,584
15	DEBT SERVICE													
16	Bonds and Notes Principal and Interest	306,307		313,865		336,142		365,610		390.306		418,142		443,370
18	OTHER TRANSFERS AND ADJUSTMENTS													
19														
20	Unspecified Adjustments	04.040		44.000		44.000		44.000		-		-		-
20	PAYGO (Contribution to bond fund)	31,016		44,000		44,000		44,000		44,000		55,000		65,000
21	Total Expenditures	802,620		844,149		890,615		945,054		995,780		1,060,882	•	1,122,954
22	Net Revenue (Loss)	0		0		7,144		13,234		23,539		26,994		44,447
23	BEGINNING FUND BALANCE - JULY 1	\$ 173,717	\$	156,528	\$	148,529	\$	148,672	\$	155,907	\$	174,446	\$	201,440
24	Net Increase (Decrease) in Fund Balance	0		0		7,144		13,234		23,539	_	26,994		44,447
25	Use of Fund Balance/Other Adjustments	(11,341)		(8,000)		(7,000)		(6,000)		(5,000)		-		
26	ENDING FUND BALANCE - JUNE 30	\$ 162,376	\$	148,529	\$	148,672	\$	155,907	\$	174,446	\$	201,440	\$	245,887
27	Debt Service Coverage (1,10 is target)	1.00		1.06		1.09		1.11		1.15		1,18		1.24
	Debt Service as a Percentage of Total Expenditures (Below 40% is target)	38.2%		37.2%		37.7%		38.7%		39.2%		39.4%		39.5%
29	Days Operating Reserve-on-Hand (60-90 days target)	73.8		64.2		60.9		60.2		63.9		69.3		79.9
.517	Ending Fund Balance as a Percentage of Operating Revenue (10% min)	21.0%		18.1%		16.9%		16.6%		17.3%		18.6%		21.2%

ANNUAL CUSTOMER BILLS AT VARIOUS CONSUMPTION LEVELS (NEEDS BASED)

Proposed	Revenue Rate Increase				8.0%		
	Average		Quarterly		Quarterly	(Quarterly
	Daily Consumption	Approved	Approved	Proposed	Proposed	Perc	\$
Meter Size	(Gallons Per Year)	FY 2020	FY 2020	FY 2021	FY 2021	Chg	Chg
3/4" Residential Meter	100 (36,500 gal/yr)	\$555,76	\$138.94	\$591.19	\$147.80	6.4%	\$8.86
3/4" Residential Meter	165 (60,225 gal/yr)	871.31	217.83	931.93	232.98	7.0%	\$15.16
3/4" Residential Meter	500 (182,500 gal/yr)	3,178.63	794.66	3,436.47	859.12	8.1%	\$64.46
2" Meter	1,000 (365,000 gal/yr)	7,612.08	1,903.02	8,165.13	2,041.28	7.3%	\$138.26
3" Meter	5,000 (1,825,000 gai/yr)	38,947.68	9,736.92	41,862.37	10,465.59	7.5%	\$728.6 7
6" Meter	10,000	78,994.18	19,748.55	84,860.93	21,215.23	7.4%	\$1,466.69
	(3,650,000 gal/yr)						

FY 2000 to 2020 Bill Increase Comparison @ 165 Gallons per Day

