

Committee: PHED

Staff: Jeffrey Zyontz, Senior Legislative Analyst

Purpose: To introduce agenda item – no vote expected

Keywords: #Bike parking

AGENDA ITEM 3A October 22, 2019 Introduction

SUBJECT

19-08, Bicycle Parking - Requirements & Design Standards

EXPECTED ATTENDEES

NA

COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION

NA

DESCRIPTION/ISSUE

This is a proposed amendment to the Montgomery County Zoning Ordinance to:

- amend the bicycle parking requirements;
- amend the bicycle parking design standards; and
- generally amend the provisions concerning bicycle parking and parking design.

SUMMARY OF KEY DISCUSSION POINTS

ZTA 19-08 is intended to implement the recommendations of the 2018 Bicycle Master Plan. The amendment would:

- 1) require smaller developments to provide bicycle parking facilities;
- 2) define terms;
- 3) provide dimensional and design standards;
- 4) add provisions concerning location access and security; and
- 5) add requirements for repair stations and electric bicycles.

This report contains:

Staff Introduction Memorandum to the Council Page 1
Planning Board Recommendation © 1-2
ZTA 19-08 © 3-16

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Introduction

MEMORANDUM

October 17, 2019

TO:

County Council

FROM:

Jeffrey L. Zyontz, Senior Legislative Analyst

SUBJECT:

Zoning Text Amendment 19-08, Bicycle Parking – Requirements and Design Standards

PURPOSE:

No vote required – Introduction

Zoning Text Amendment (ZTA) 19-08, lead sponsor Council President Navarro at the request of the Planning Board, is scheduled for introduction on October 22, 2019. ZTA 19-08 would amend the bicycle parking requirements and the bicycle parking design standards. It would expand the universe of development required to provide bicycle parking facilities by making smaller developments provide parking facilities. It would add defined terms, provisions concerning location access and security, and requirements for repair stations and electric bicycles. The expanded dimensional and design standards include illustrations.

The purpose of ZTA 19-08 is to implement the 2018 Bicycle Master Plan.

A public hearing concerning ZTA 19-08 is scheduled for December 3, 2019 at 1:30 p.m.

This packet contains

Planning Board Recommendation

© 1-2

ZTA 19-08

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OFFICE OF THE CHAIR

July 8, 2019

The Honorable Nancy Navarro President, Montgomery County Council Stella B. Werner Council Office Building 100 Maryland Avenue, Room 501 Rockville, Maryland 20850

Re:

Planning Board Recommendation to County Council for Introduction of Zoning Text Amendment to amend the bicycle parking requirements and the bicycle parking design standards.

Dear Ms. Navarro:

At its regularly scheduled meeting on June 27, 2019, by a vote of 3-0 (Commissioners Dreyfuss and Patterson absent), the Board recommended transmitting the attached Zoning Text Amendment (ZTA) to the County Council for introduction. The ZTA would amend the bicycle parking requirements; amend the bicycle parking design standards; and would generally amend the provisions concerning bicycle parking and parking design to implement recommendations of the Bicycle Master Plan.

Background

As approved on November 27, 2018 by the Montgomery County Council, the Bicycle Master Plan sets forth a vision for Montgomery County as a world-class bicycling community, where people in all areas of the County have access to a comfortable, safe and connected bicycle network, and where bicycling is a viable transportation option that improves our quality of life.

Under Policy Recommendation 2.19 of the Plan, it was recommended that the Montgomery County Zoning Ordinance be amended to improve the bicycle parking and end-of-trip bicycle facility requirements. While the Zoning Code revisions in 2014 introduced major improvements for the provision of bicycle parking, showers and changing rooms, additional updates are needed to clarify existing requirements and to meet industry best practices, including requirements to:

 Incentivize bicycle rooms as the preferred form of long-term bicycle parking in residential and commercial buildings.



The Honorable Nancy Navarro July 8, 2019 Page 2

Disallow bicycle lockers and bicycle racks as long-term bicycle parking in residential and

commercial buildings.

Identify performance standards for stacked bike racks.

Establish certain requirements for providing and locating bicycle repair stations.

Provide a portion of long-term bicycle parking to accommodate larger bicycles, including

tandems, bicycles with trailers and cargo bikes.

Modify bicycle parking design standards to provide safe and secure long-term and short-

term parking facilities.

The Planning Board and its staff will be available to assist the Council in the review of the

proposed zoning code revisions.

Sincerely

Casey Andersor

Chair

CA:GR:ai

Attachment:

Proposed ZTA to amend the bicycle parking requirements and the bicycle parking design

standards

cc: Montgomery County Planning Board

Tanya Stern, Planning Department

Gwen Wright, Planning Department

Zoning Text Amendment No.: 19-08

Concerning: Bicycle Parking -

Requirements & Design

Standards

Draft No. & Date: 1-5/3/2019

Introduced: 10/22/2019

Public Hearing:

Adopted: Effective:

Ordinance No.:

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President Navarro at the Request of the Planning Board

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- amend the bicycle parking requirements;
- amend the bicycle parking design standards; and
- generally amend the provisions concerning bicycle parking and parking design

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

Division 6.2. "Parking, Queuing, and Loading"

Section 6.2.3. "Calculation of Required Parking"

Section 6.2.4. "Parking Requirements"

Section 6.2.6. "Bicycle Parking Design Standards"

EXPLANATION: Boldface indicates a Heading or a defined term.

<u>Underlining</u> indicates text that is added to existing law by the original text amendment.

[Single boldface brackets] indicate text that is deleted from existing law by original text amendment.

<u>Double underlining</u> indicates text that is added to the text amendment by amendment.

[[Double boldface brackets]] indicate text that is deleted from the text amendment by amendment.

* * * indicates existing law unaffected by the text amendment.

ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

1			Sec	e. 1. Dl	IVISION 59-6.2 is amended as follows:
2	*	*	*		
3	Se	ecti	on 6	.2.3. Ca	alculation of Required Parking
4	*	*	*		
5	I.		Adj	justme	nts to Vehicle Parking
6	*	*	*		
7			7.	Adjı	ustments Allowed Only in Commercial/Residential and
8				Emp	ployment Zones
9	*	*	*		
10				c.	Bike-Share Facility
11					A bike-share facility with a minimum of 10 spaces may be
12					substituted for 3 vehicle parking spaces if the bike-share facility
13					is accepted by the Department of Transportation as part of an
14					approved comprehensive plan of bike-sharing stations.
15				d.	Changing Facilities - Showers and Lockers
16					The deciding body may reduce the required number of vehicle
17					parking spaces by 3 spaces for each additional changing facility
18					provided above the minimum required under Section
19					[6.2.6.A.4] 6.2.6.B.3. A changing facility must include a
20					shower and lockers [provided separately for each gender].
21					
22	Sec	tio	n 6.2	2.4. Par	king Requirements
23	A.		Usin	g the P	Parking Tables
24		1	Uses	on the	parking table match the allowed uses and use groups in Article
25			59-3	. The m	umber of required spaces is based on a metric specific to each
26		1	ise.	If the p	roposed intensity of the use is less than the metric in the tables in
27		ļ	subs	section]	Subsections B and C, the baseline minimum is calculated using

Zoning Text Amendment No.: 19-08

a fraction of that metric. The number of vehicle parking spaces required also depends upon whether the property is located in or outside of a Parking Lot District or Reduced Parking Area.

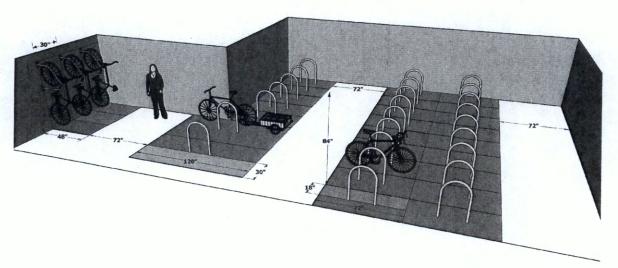
31 * * *

32 C. Bicycle Parking Spaces

USE or USE GROUP	Metric	Agricultural, Rural Resident Industrial Z	Commercial/Residential and Employment Zones		
USE OF USE GROUP	Metric	Minimum (Maximum)	% Long-Term	Minimum (Maximum)	% Long- Term
RESIDENTIAL 3 -5					
Household Living .					
Multi-Unit Living	Dwelling Unit (<u>10</u> [20]+ Units Only)	0.35 (100 max <u>per building</u>)	95%	0.50 (100 max <u>per building</u>)	95%
Group Living					
Dormitory Independent Living Facility for Seniors or Persons with Disabilities Personal Living Quarters Residential Care Facility (except Assisted Living/Memory Care Facility)	Dwelling Unit (20+ Units Only)	0.25 (50 max)	95%	0.25 (50 max)	95%
Residential Care Facility (Assisted Living/Memory Care)	Total Employees	0.10 (25 max)	95%	0.10 (25 max)	95%
CIVIC AND INSTITUTIONAL					
* * *					The second
Day Care Facility					
Day Care Center Group Day Care [Day Care Center] (excluding home- based Day Care)	5,000 SF of GFA	1.00 (5 max)	85%	1.00 (5 max)	85%
Educational Institution	[5,000 SF of GFA] <u>Total</u> <u>Students</u>	[1.00 (50 max)] <u>0.05 (50 max)</u>	[15%] <u>0%</u>	[1.00 (50 max)] <u>0.05 (50 max)</u>	[15%] <u>0%</u>
(Private)	<u>Total</u> <u>Employees</u>	0.10 (15 max)	100%	0.10 (15 max)	100%
* * *					Jy.
Private Club, Service Organization	10,000 SF of GFA	0.50 (10 max)	15%	1.00 (10 max)	15%
Religious Institution	2,000 SF of GFA	1.00 (25 max)	15%	1.00 (25 max)	15%

	* *			_	_			*	<u> </u>	
33		·		.					<u> </u>	
34	* :	* *								
35	Section 6.2.6. Bicycle Parking Design Standards									
36	<u>Defi</u>	nition	<u>s.</u>							
37	In th	is sec	tion, ex	cept whe	re specifie	d otherwi	se, the follow	ving w	ords and p	hrases
38	have	the m	eaning	s indicate	<u>ed:</u>					
39	Bicy	cle Lo	ocker: /	A space in	ntended to	store one	bicycle that	is loc	ked from th	<u>1e</u>
40	outsi	de, ra	ther tha	n securin	g the bicy	cle itself.				
41	Inve	rted-l	U Rack	: In the s	hape of an	upside-do	own "U", sta	ple, or	loop, this	rack
42	prov	ides ty	vo poin	ts of grou	and contac	t and two	points of con	ntact f	or supporti	ng a
43	bicyc	ele.								
44	<u>Secu</u>	re Pa	rking A	rea: A v	veather-pro	otected, st	andalone bio	ycle p	arking stru	cture
45	or bu	ilding	extens	ion with	shared racl	ks and acc	ess control.			
46	<u>A.</u>	<u>Dim</u>	<u>ension</u>	and Bio	ycle Rack	<u>(S</u>				
47		<u>1.</u>	<u>Park</u>	ing Spac	e and Aisl	<u>e Dimens</u>	<u>sions</u>			
48			<u>a.</u>	Each ho	rizontal pa	rking spa	ce (a space p	rovide	ed parallel	to the
49				ground)	must have	a minimu	ım length of	72 inc	ches, a min	<u>imum</u>
50				width of	f 18 inches	, and a mi	nimum heig	<u>ht of 8</u>	34 inches. I	f an
51				inverted	-U or simi	lar rack is	provided, o	ne rac	k may serve	e two
52				bicycles	if it is inst	alled so the	hat it provide	es the	<u>minimum</u>	
53				parking	space dime	ensions or	n each side.			
54			<u>b.</u>	When a	parking sp	ace is pro	vided perper	ndicula	ar to the gro	ound,
55				the verti	cal clearan	ce of the	space must b	<u>se a mi</u>	inimum of	<u>75</u>
56				inches a	nd the dept	th (measu	red along the	e floor	from the	
57				anchorin	ıg wall) mı	ist be a m	<u>inimum of 4</u>	8 inch	es. The wic	dth of
58				the space	e must be a	ı minimur	n of 30 inch	es.		

59		<u>c.</u>	A minimum of 10% of long-term parking spaces must be at
60			least 120 inches long and 30 inches wide.
61		<u>d.</u>	A bicycle parking facility must have an access aisle that is a
62			minimum of 72 inches on at least one side of a row of parked
63			bicycles.
64	<u>2.</u>	Rack	<u>«s</u>
65		A bio	cycle rack must:
66		<u>a.</u>	permit a bicycle frame and one wheel to be locked to the rack
67			with a high-security lock;
68		<u>b.</u>	permit a bicycle to be securely held with its frame supported in
69	1		at least 2 places;
70		<u>c.</u>	be durable and securely anchored;
71		<u>d.</u>	have a locking surface thin enough to allow standard u-locks to
72			be used, but thick enough so the rack cannot be cut with bolt
73			cutters; and
74		<u>e.</u>	not include any elements within the interior space.



[A]B. Long-Term Spaces

77

78	1.	Loca	ation, Access, and Security
79		a.	Each long-term bicycle parking space must be provided within
80			a building, covered parking garage, or [bicycle locker] secure
81			parking area located near the building or structure and the street
82			or other bicycle right-of-way. Bicycle lockers do not satisfy the
83			requirements for long-term bicycle parking.
84		<u>b.</u>	Facilities for long-term bicycle parking include: bicycle rooms
85			on the ground floor of a residential/commercial building,
86			bicycle rooms in a parking garage, bicycle cages in a parking
87			garage, and secure parking areas.
88		<u>c</u> .	When a development project includes multiple buildings, the
89			total number of parking spaces required will be calculated for
90			the entire project and distributed proportionally to each building
91			based on its share of the total parking space requirement. When
92			the long-term bicycle parking for multiple buildings is co-
93			located, it must be within 200 feet of an entrance to each of the
94			participating buildings.
95		[b] <u>d</u> .	Each space must be available and accessible for all building
96			tenants during the building's hours of operations. For residential
97			tenants, each space must be accessible 24 hours a day, 7 days a
98			week.
99		[c] <u>e</u> .	A long-term bicycle parking space in a garage:
100			i. must be clearly marked as a long-term bicycle parking
101			space;

102			11.	must be located no lower than the first complete parking
103				level below grade, and no higher than the first complete
104				parking level above grade;
105			iii.	must be in a well-lit, visible location near the main
106				entrance or elevators; [and]
107			iv.	should be separated from vehicle parking by a barrier tha
108				minimizes the possibility of a parked bicycle being hit by
109				a car[.]; and
110			<u>v.</u>	must be outfitted with a rack to lock the bicycle, as
111				defined in Section 6.2.6.A.2.
112		[d] <u>f</u> .	If a l	ong-term bicycle parking space is in an enclosed area, the
113			facili	ty must not be accessible to anyone without authorized
114			acces	SS.
115		[e.	If a le	ocker is provided, the locker must be securely anchored.]
116		[f]g.	Each	facility must be well-maintained and well lit.
117		<u>h.</u>	If the	bicycle storage area requires the use of doors, doors must
118			be fu	lly automatic or automatically open with the push of a
119			<u>butto</u>	<u>n.</u>
120		<u>i.</u>	Stack	ted bicycle racks, or racks that increase parking capacity
121			<u>by pr</u>	oviding more than one tier, must:
122			<u>i.</u>	include a mechanism that lowers upper-level loading
123				<u>trays;</u>
124			<u>ii.</u>	have an aisle with a minimum width of 84 inches; and
125			<u>iii.</u>	be designed so that users can easily lock the bicycle from
126				the aisle.
127	[2.	Space	e Dime	ensions
128		a.	Each	long-term bicycle parking space must have:

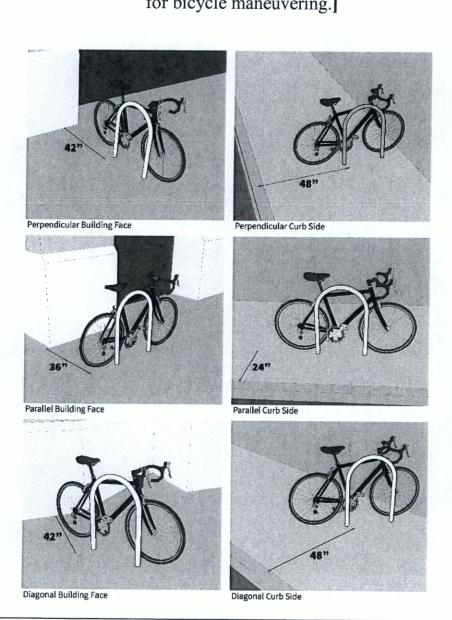
129			1.	a minimum vertical clearance of 75 inches for spaces
130				other than lockers;
131			ii.	a minimum vertical clearance of 48 inches for a locker;
132			iii.	a minimum length of 72 inches and width of 24 inches it
133				a bicycle is placed horizontally; and
134			iv.	a minimum length of 40 inches and width of 24 inches if
135				a bicycle is placed vertically.
136		b.	A bic	ycle parking facility must have an aisle a minimum of 4
137			feet in	width between rows of bicycle parking spaces and the
138			perim	eter of the area devoted to bicycle parking.
139		c.	If a ro	om or common locker is not divided into individual
140			space	s, each 12 square feet of floor area is counted as one
141			bicycl	e parking space.
142		d.	If a bi	cycle parking facility has a manufactured metal locker or
143			stall, e	each locker or stall devoted to bicycle parking is counted
144			as one	bicycle parking space.]
145	[3] <u>2</u> .	Signs		
146		If a lo	ng-teri	m bicycle parking facility is not visible from the street or
147		main	buildin	g entrance, the property owner must post a sign in a
148		lobby	or con	nmon area indicating the location of the bicycle parking.
149	[4] <u>3</u> .	Chan	ging F	acilities – Showers and Lockers
150		a.	Any in	ndividual tenant space with more than 50,000 square feet
151			of non	residential gross floor area (excluding retail or uses with
152			less th	an 50 employees during the largest shift)[,] must have at
153			least [one] two all-gender, single-stall, combined
154			showe	r/[and]changing rooms for each building. [facility for
155			each g	ender, unless the If a development with more than

130			50,000 square feet of nonresidential gross floor area (excluding
157			retail or uses with less than 50 employees during the largest
158			shift) has shower and changing facilities in a common area that
159			is available to all tenants, at least two all-gender, single-stall,
160			combined shower/changing rooms must be provided for each
161			building.
162			
163			Two [One] additional [shower] showers and changing facilities
164			[facility per gender] must be installed for every additional
165			50,000 square feet of nonresidential gross floor area (excluding
166			retail), up to a maximum of [3 for each gender]8 for each
167			building. Additional showers beyond the first two all-gender,
168			single-stall facilities may be co-located into gender-specific,
169			multi-stall facilities evenly distributed between genders.
170		b.	If a long-term bicycle storage facility is required for a
171			nonresidential use, the facility must have a minimum of 0.6
172			[0.3] clothing lockers for each required long-term storage space
173			[for each gender]. Each clothing locker must be:
174			i. a minimum of 12 inches wide, 18 inches deep, and 36
175			inches high;
176			ii. available for use during all hours that employees are on-
177			site; and
178			iii. installed adjacent to the showers and changing facilities
179			in a safe and secured area.
180		c.	Section [6.2.6.A. 4] <u>6.2.6.A.3</u> does not apply to a public
181			parking facility.
182	4.	Ren	air Stations

183		A multi-	unit dwelling with 10 or more units and all commercial
184		buildings	must provide at least one bicycle repair station or equivalent
185		facilities	for bicycle repair and maintenance. The repair station should
186		be co-loc	ated with long-term bicycle parking and include a repair
187		stand. Th	e repair stand must include a clear area measuring a
188		<u>minimum</u>	of 90 inches by 45 inches, with the back of the repair stand
189		placed at	least 12 inches from the wall. A basic repair stand should
190	,	have:	
191		(a) <u>a s</u>	upporting arm to hold a bicycle without causing damage;
192		<u>(b)</u> <u>bas</u>	ic tools attached to the stand with tamper-proof hardware;
193		and	<u>[</u>
194		(c) <u>an</u>	air pump attached to the stand with tamper-proof hardware.
195	<u>5.</u>	Electric	Bicycle Charging
196		All long-t	erm bicycle parking facilities must be equipped with at least
197		one outlet	for every five spaces, evenly distributed throughout the
198		long-term	bicycle parking facility.
199	[B] <u>C</u> . Short	-Term Sp	aces
200	1.	Location,	Access, and Security
201		a. Eac	h short-term bicycle parking space must be:
202		i.	available to the public;
203		ii.	located in a convenient, well-lit area that is clearly visible
204			to both a visitor to the building and a person who is on
205			the sidewalk that accesses the building's main entrance;
206			and
207		iii.	within 90 feet [from]of:

208			(a)	the main entrance of [any] each building within the
209				development, and closer than the nearest non-
210				accessible vehicle parking space; or
211			(b)	at least one main entrance of a building with more
212				than one main entrance; unless
213			(c)	the applicable deciding body approves an
214				alternative location during the site plan or
215				conditional use process[.]; and
216		<u>iv.</u>	<u>outfit</u>	ted with a rack to which a bicycle can be locked, as
217			defin	ed in Section 6.2.6.A.2.
218	b.	Each	parkin	g facility is prohibited from obstructing pedestrian
219		traffi	c or int	erfering with the use of the pedestrian area.
220	c.	Any	sidewa	lk rack that is:
221		<u>i.</u>	[paral	lel parallel to the curb must be located so that the
222			neare	st vertical component of the rack is a minimum of
223			<u>24 inc</u>	ches [2 feet] from the curb face and 36 inches from
224			the bu	uilding face;[.]
225		<u>ii.</u>	[d.	Any sidewalk rack aligned perpendicular]
226			<u>perpe</u>	ndicular to the curb must be located so that the
227			neares	st vertical component of the rack is a minimum of
228			<u>48 inc</u>	thes [4 feet] from the curb face and 42 inches from
229	,		the bu	ilding face:[.]
230		<u>iii.</u>	<u>diago</u>	nal to the curb must be located so that the nearest
231			vertic	al component of the rack is a minimum of 48 inches
232			from t	he curb face, and 42 inches from the building face,
233			measu	ared in a line parallel to the orientation of the rack.

234	[e] <u>d</u> .	Each sidewalk rack must be a minimum of 14 feet from any
235		stand-alone fire hydrant.
236	[f] <u>e</u> .	Each parked bicycle must be accessible without moving another
237		bicycle.
238	<u>f.</u>	Rack placement should not conflict with ADA requirements.
239	[g.	A bicycle parking facility must have an aisle a minimum of 4
240		feet in width behind all occupied parking racks to allow room
041		for hicycle maneuvering I



Minimum offs	Minimum offset dimensions for short-term bicycle parking.							
[2.	Ra	cks						
	Αt	picycle rack must:						
	a.	permit a bicycle frame and one wheel to be locked to the rack						
		with a high security lock;						
	b.	permit a bicycle to be securely held with its frame supported in						
		at least 2 places;						
	c.	be offset a minimum of 30 inches on center;						
	d.	be durable and securely anchored;						
	e.	have a locking surface thin enough to allow standard u-locks to						
		be used, but thick enough so the rack cannot be cut with bolt						
		cutters;						
	f.	have aisles a minimum width of 48 inches between racks;						
	g.	have a minimum depth of 72 inches between each row of						
		parked bicycles; and						
	h.	perform as well as an inverted u-rack.]						
* * *								
Sec	. 2. Ef	fective date. This ordinance becomes effective 20 days after the						
date of Co	ouncil a	doption.						
This is a c	orrect	copy of Council action.						
								
•								
	* * * Sec date of Co This is a c	[2. Ra						