

Committee: GO

Committee Review: At a future date

Staff: Robert H. Drummer, Senior Legislative Attorney **Purpose:** To introduce agenda item – no vote expected **Keywords:** #EquityMattersInMoCo #LandUseEquity

AGENDA ITEM 16D September 29, 2020 Introduction

SUBJECT

Bill 44-20, Human Rights and Civil Liberties - Racial Equity and Social Justice Advisory Committee -

Members - Amendments

Lead Sponsor: Councilmember Navarro

Co-Sponsors: Councilmembers Jawando, Albornoz, Council Vice-President Hucker, Councilmembers

Riemer, Friedson, Council President Katz, Councilmembers Glass and Rice

EXPECTED ATTENDEES

None

COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION

• To introduce Bill - no vote expected

DESCRIPTION/ISSUE

Bill 44-20 would require the Office of Legislative Oversight (OLO) to submit a racial equity and social justice impact statement for each zoning text amendment. The law already requires OLO to submit an impact statement for a bill. Bill 44-20 would also add 2 additional public members to the Racial Equity and Social Justice Advisory Committee and authorize the Executive to establish one or more task forces to study and make recommendations on a specific racial equity and social justice issue.

SUMMARY OF KEY DISCUSSION POINTS

How do Zoning Text Amendments affect racial equity and social justice?

This report contains:

| Bill 44-20 | ©1 |
|----------------------------------|----|
| Legislative Request Report | ©6 |
| Councilmember Navarro Memorandum | ©7 |

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MEMORANDUM

September 24, 2020

TO: County Council

FROM: Robert H. Drummer, Senior Legislative Attorney

SUBJECT: Bill 44-20, Human Rights and Civil Liberties – Racial Equity and Social Justice

Advisory Committee – Members - Amendments

PURPOSE: Introduction – no Council votes required

Bill 44-20, Human Rights and Civil Liberties – Racial Equity and Social Justice Advisory Committee – Members - Amendments, sponsored by Lead Sponsor Councilmember Navarro and Co-Sponsors Councilmembers Jawando and Albornoz, Council Vice-President Hucker, Councilmembers Riemer and Friedson, Council President Katz and Councilmembers Glass and Rice, is scheduled to be introduced on September 29, 2020. A public hearing is tentatively scheduled for October 20 at 1:30 p.m.¹

Bill 44-20 would require the Office of Legislative Oversight (OLO) to submit a racial equity and social justice impact statement for each zoning text amendment. The law already requires OLO to submit an impact statement for a bill. Bill 44-20 would also add 2 additional public members to the Racial Equity and Social Justice Advisory Committee and authorize the Executive to establish one or more task forces to study and make recommendations on a specific racial equity and social justice issue. Lead Sponsor Councilmember Navarro explained her reasons for introducing this Bill at ©7-8.

| This packet contains: | <u>Circle #</u> |
|----------------------------------|-----------------|
| Bill 44-20 | 1 |
| Legislative Request Report | 6 |
| Councilmember Navarro Memorandum | 7 |

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¹#EquityMattersInMoCo #LandUseEquity

| BIII No | 44 | 1- 20 | | | |
|--------------|-----------------------|------------------|--------|-----|------|
| Concerning: | Racial | Equity | and | Sc | cial |
| Justice | Imp | act Sta | ateme | nts | |
| Advisory | Commi | ttee A | mend | me | nts |
| Revised: 9 | -15-20 | [| raft N | lo | 3 |
| Introduced: | Septe | ember 29 | 9, 202 | 0 | |
| Expires: | Marc | h 29, 20 | 22 | | |
| Enacted: | | | | | |
| Executive: _ | | | | | |
| Effective: | | | | | |
| Sunset Date | : None |) | | | |
| Ch. L | aws of N | Mont. Co |)_ | | |

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Councilmember Navarro

Co-Sponsors: Councilmembers Jawando, Albornoz, Council Vice-President Hucker, Councilmembers Riemer, Friedson, Council President Katz and Councilmembers Glass and Rice

AN ACT to:

- (1) require a racial equity and social justice impact statement for each zoning text amendment;
- (2) add 2 public members to the Racial Equity and Social Justice Advisory Committee;
- (3) authorize the Executive to establish one or more task forces to study and make recommendations on a specific issue; and
- (4) generally amend the law governing Racial Equity and Social Justice.

By amending

Montgomery County Code Chapter 2, Administration Section 2-81C

Chapter 27, Human Rights and Civil Liberties Section 27-83

Boldface Heading or defined term.

UnderliningAdded to existing law by original bill.[Single boldface brackets]Deleted from existing law by original bill.

<u>Double underlining</u>

Added by amendment.

[[Double boldface brackets]] Deleted from existing law or the bill by amendment.

* * Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

| 1 | Sec. 1. Sections 2-81C and 27-83 are amended as follows: | | | | | | |
|----|--|----------------|----------------------|---------------------|------------------|------------------|----------------|
| 2 | 2-81C. Ra | cial Equity ar | ıd Social Jı | ustice Impa | ct Statements. | • | |
| 3 | | | * | * | * | | |
| 4 | (b) | Racial Equi | ty and Soci | al Justice in | npact statemen | it. The Direct | or must |
| 5 | | submit a sta | tement to th | ne Council d | escribing the ra | acial equity an | d social |
| 6 | | justice impa | ct, if any, | of each bill | and zoning to | ext amendmen | <u>t</u> under |
| 7 | | consideratio | n by the C | Council. Th | ne Director mu | ust submit a s | separate |
| 8 | | statement fo | r each bill <u>c</u> | or zoning tex | at amendment. | | |
| 9 | | | * | * | * | | |
| 10 | 27-83. Raci | ial Equity and | d Social Ju | stice Adviso | ory Committee | e . | |
| 11 | (a) | Members. | Γhe Executi | ive must app | point, subject t | co confirmation | by the |
| 12 | | Council, a I | Racial Equi | ty and Socia | al Justice Advi | isory Committ | ee. The |
| 13 | | Committee 1 | nust have [| 15] <u>17</u> votin | g members. | | |
| 14 | | (1) Votin | g members. | . The member | ers must reflect | t a range of eth | nicities, |
| 15 | | profes | ssional bac | kgrounds, s | ocioeconomic | status, and pl | aces of |
| 16 | | origin | to reflect th | ne racial, ecc | onomic, and lin | guistic diversit | y of the |
| 17 | | Coun | ty's comm | nunities, wi | ith an empha | asis on those | e most |
| 18 | | dispro | portionatel | y impacted | by inequities. | Each member | should |
| 19 | | have | some exper | rience in rec | dressing dispar | rate impacts ba | ased on |
| 20 | | race a | nd social ju | stice issues. | | | |
| 21 | | (A) | One mem | ber should l | be a designee | of a public ed | ucation |
| 22 | | | system in 1 | the County. | | | |
| 23 | | (B) | One men | nber should | d be the Ch | air of the I | Housing |
| 24 | | | Opportuni | ties Commis | ssion or the Cha | air's designee. | |
| 25 | | (C) | One memb | per should be | e a designee of | the County Co | ouncil. |
| 26 | | (D) | One mem | nber should | be an empl | oyee of the | County |
| 27 | | | Departmen | nt of Health | and Human Se | rvices. | |

| 28 | | | (E) | One member should be an employee of the County |
|----|-----|--------|---------|---|
| 29 | | | | Department of Correction and Rehabilitation. |
| 30 | | | (F) | One member should be a sworn officer of the County Police |
| 31 | | | | Department. |
| 32 | | | (G) | One member should be the Chair of the Montgomery |
| 33 | | | | County Planning Board or the Chair's designee. |
| 34 | | | (H) | [Eight] Ten members should be a public member with |
| 35 | | | | experience in redressing disparate impacts based on race |
| 36 | | | | and social justice issues. Each public member must reside |
| 37 | | | | in the County. |
| 38 | | (2) | Term | . Each member serves a 3-year term. A member must not |
| 39 | | | serve | more than 2 consecutive full terms. A member appointed to |
| 40 | | | fill a | vacancy serves the rest of the unexpired term. Members |
| 41 | | | contin | nue in office until their successors are appointed and |
| 42 | | | qualit | fied. |
| 43 | | (3) | Comp | pensation. Except for the [8] 10 public members, members |
| 44 | | | must | receive no compensation for their services. Each of the [8] <u>10</u> |
| 45 | | | public | e members may receive an annual stipend of \$2,000.00 and |
| 46 | | | reimb | oursement for expenses incurred in serving. |
| 47 | (b) | Chair | r and V | lice Chair. The Committee must annually elect one member |
| 48 | | as cha | air and | another as vice chair and may elect other officers. |
| 49 | (c) | Meet | ings. I | The Committee may meet at the call of the chair as often as |
| 50 | | requi | red to | perform its duties, but at least 6 times each year. The |
| 51 | | Com | mittee | must also meet if a majority of the members submit a written |
| 52 | | reque | est for | a meeting to the chair at least 7 days before the proposed |
| 53 | | meeti | ng. A | majority of the members are a quorum for the transaction of |

| 54 | | business, and a majority of members present at any meeting with a |
|----|-----|---|
| 55 | | quorum may take an action. |
| 56 | (d) | Staff. The Office of Racial Equity and Social Justice must provide the |
| 57 | | Committee with staff, offices, and supplies as are appropriate. |
| 58 | (e) | Duties. The Committee must: |
| 59 | | (1) adopt rules and procedures as necessary to perform its functions; |
| 60 | | (2) keep a record of its activities and minutes of all meetings, which |
| 61 | | must be kept on file and open to the public during business hours |
| 62 | | upon request; |
| 63 | | (3) develop and distribute information about racial equity and social |
| 64 | | justice in the County; |
| 65 | | (4) promote educational activities that increase the understanding of |
| 66 | | racial equity and social justice in the County; |
| 67 | | (5) recommend coordinated strategies for reducing racial and social |
| 68 | | justice inequity in the County; |
| 69 | | (6) advise the Council, the Executive, and County agencies about |
| 70 | | racial equity and social justice in the County, and recommend |
| 71 | | policies, programs, legislation, or regulations necessary to reduce |
| 72 | | racial and social justice inequity; |
| 73 | | (7) meet periodically with the racial equity and social justice lead for |
| 74 | | each department and office; and |
| 75 | | (8) submit an annual report by December 1 of each year to the |
| 76 | | Executive and Council on the activities of the Committee. |
| 77 | (f) | Advocacy. The Committee must not engage in any advocacy activity at |
| 78 | | the State or federal levels unless that activity is approved by the Office of |
| 79 | | Intergovernmental Relations. |
| | | |

| 80 | <u>(g)</u> | The Executive may establish one or more | <u>re limited issue task forces to</u> |
|----------------|----------------|--|--|
| 81 | | study and make recommendations on a sp | pecific racial equity and social |
| 82 | | justice issue. A limited issue task force | established by the Executive |
| 83 | | ceases to exist once it has completed its as | signed task. The appointment |
| 84 | | of members of a limited issue task for | orce must not be subject to |
| 85 | | confirmation by the Council. Each recor | nmendation of a limited issue |
| 86 | | task force must be shared with the Coun | cil and the Racial Equity and |
| 87 | | Social Justice Advisory Committee. | |
| 88 | | | |
| 89 | Approved: | | |
| | | | |
| 90 | | | |
| | Sidney Katz, | President, County Council | Date |
| 91 | Approved: | | |
| 02 | | | |
| 92 | | | |
| | Marc Elrich, | County Executive | Date |
| 93 | This is a corr | rect copy of Council action. | |
| 94 | | | |
| J ↑ | Selena Mend | y Singleton, Esq., Clerk of the Council | Date |
| | Selena micha | y omgreton, roq., crerk of the country | Duic |

LEGISLATIVE REQUEST REPORT

Bill 44-20

Human Rights and Civil Liberties – Racial Equity and Social Justice Advisory Committee – Members – Amendments

DESCRIPTION: Bill 44-20 would require the Office of Legislative Oversight (OLO) to

> submit a racial equity and social justice impact statement for each zoning text amendment. The law already requires OLO to submit an impact statement for a bill. Bill 44-20 would also add 2 additional public members to the Racial Equity and Social Justice Advisory Committee and authorize the Executive to establish one or more task forces to study and make recommendations on a specific racial equity and social justice

issue.

PROBLEM: Impact statements for a zoning text amendment was omitted from the

original bill. Also, additional public members are necessary to better

represent the County's diverse population.

GOALS AND

OBJECTIVES:

To improve racial equity and social justice in the County.

COORDINATION: Office of Racial Equity and Social Justice, OLO

FISCAL IMPACT: Office of Management and Budget

ECONOMIC

IMPACT:

OLO

EVALUATION: To be determined.

EXPERIENCE

ELSEWHERE:

To be researched.

Not applicable.

SOURCE OF INFORMATION:

Robert H. Drummer, Senior Legislative Attorney

APPLICATION

WITHIN

MUNICIPALITIES:

PENALTIES: None.

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MONTGOMERY COUNTY COUNCIL

ROCKVILLE, MARYLAND

COUNCILMEMBER NANCY NAVARRO DISTRICT 4

CHAIR, GOVERNMENT OPERATIONS AND FISCAL POLICY COMMITTEE

EDUCATION AND CULTURE COMMITTEE

MEMORANDUM

September 23, 2020

TO: Members, County Council

FROM: Nancy Navarro, Chair, Government Operations & Fiscal Policy Committee

SUBJECT: Racial Equity and Social Justice Law Amendment

Following up on my September 14, 2020 memorandum addressed to Council President Katz and County Executive Elrich, I present to you the attached bill to amend the Racial Equity and Social Justice Act that was passed in November 2019. This bill seeks to address two points which I highlighted in the previous memo- the lack of inclusion of zoning text amendments (ZTAs) and the addition of two more public members to the Racial Equity and Social Justice Commission along with authorization for the Executive to establish one or more task forces as appropriate to focus on a specific issue pertaining to racial equity and social justice.

ZTAs have an impact on the community, of this there can be no doubt. They are also a large element of local governance and are an aspect of government which has historically been used to benefit certain groups of people while explicitly disadvantaging others. If we are to truly reform our structures and uplift historically underserved communities, then we must subject ZTAs to the same racial equity analysis that all other legislation will be undergoing.

Concerning the composition of the Racial Equity and Social Justice Commission, we must expand the breadth of voices which are able to be heard. The proposed two additional members, plus the proposed authorization for the Executive to create specialized task forces to focus on specific racial equity and social justice policy issues, will provide the balanced solution needed.

Our work is not complete- the fight to achieve more equitable structures necessitates learning from our actions. This bill does not mean that our racial equity and social justice system will be instantly perfect, but it does show that as lawmakers, we are listening. Good governance is learning and adapting, and that is exactly what this bill is meant to accomplish.

I plan to have this bill introduced on Tuesday, September 29, 2020. Please let me know as soon as possible if you would like to co-sponsor this bill.

CC: Chiefs of Staff

Marc Elrich, County Executive
Rich Madaleno, Chief Administrative Officer (Acting)
Tiffany Ward, Chief Equity Officer
Marlene Michaelson, Executive Director, County Council
Craig Howard, Deputy Director, County Council
Bob Drummer, Senior Legislative Attorney, County Council
Selena Singleton, Clerk, County Council